

Pecyn Dogfennau



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Chief Executive,
Neuadd y Sir, Caerfyrddin. SA31 1JP
County Hall, Carmarthen. SA31 1JP

DYDD GWENER, 19 IONAWR 2018

AT: HOLL AELODAU'R PANEL HEDDLU A THROSEDDU DYFED POWYS

YR WYF DRWY HYN YN EICH GALW I FYNYCHU CYFARFOD O'R **PANEL HEDDLU A THROSEDDU DYFED POWYS** A GYNHELIR YN **SIAMBR, NEUADD Y SIR, ABERAERON AM 10.30 AM, DYDD GWENER, 26AIN IONAWR, 2018** ER MWYN CYFLAWNI'R MATERION A AMLINELLIR AR YR AGENDA SYDD YNGHLWM

Mark James DYB

PRIF WEITHREDWR



AILGYLCHWCH OS GWELWCH YN DDA

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**PANEL HEDDLU A THROSEDDU DYFED-POWYS
14 AELOD**

CYNGOR SIR CAERFYRDDIN - 3 AELOD

- | | | | |
|----|------------|-------------|---------------|
| 1. | CYNGHORYDD | KEN HOWELL | (Plaid Cymru) |
| 2. | CYNGHORYDD | JIM JONES | (Annibynnol) |
| 3. | CYNGHORYDD | ERYL MORGAN | (Llafur) |

CYNGOR SIR CEREDIGION - 3 AELOD

- | | | | | |
|----|------------|------------------|----------------------|-------------|
| 1. | CYNGHORYDD | LLOYD EDWARDS | (Democratiaid Cymru) | Rhyddfrydol |
| 2. | CYNGHORYDD | KEITH EVANS | (Annibynnol) | |
| 3. | CYNGHORYDD | ALUN LLOYD JONES | (Plaid Cymru) | |

CYNGOR SIR PENFRO - 3 AELOD

- | | | | |
|----|------------|----------------|-----------------------------|
| 1. | CYNGHORYDD | MICHAEL JAMES | (Annibynnol) |
| 2. | CYNGHORYDD | STEPHEN JOSEPH | (Annibynnol heb gysylltiad) |
| 3. | LLE GWAG | ROBERT SUMMONS | (Ceidwadwyr) |

CYNGOR SIR POWYS - 3 AELOD

- | | | | | |
|----|------------|----------------|-------------------------|-------------|
| 1. | CYNGHORYDD | DAVID O. EVANS | (Annibynnol) | |
| 2. | CYNGHORYDD | LES GEORGE | (Plaid Geidwadol Cymru) | |
| 3. | CYNGHORYDD | WILLIAM POWELL | (Democratiaid Cymru) | Rhyddfrydol |

AELODAU ANNIBYNNOL CYFETHOLEDIG - 2 AELOD

1. YR ATHRO IAN ROFFE
2. MRS HELEN MARGARET THOMAS

AGENDA

1. YMDDIHEURIADAU AM ABSENOLDEB A MATERION PERSONOL.
2. DATGANIADAU O FUDDIANT.
3. LLOFNODI YN COFNOD CYWIR COFNODION Y CYFARFOD A GYNHALIWYD AR 16EG TACHWEDD 2017.
4. MATERION YN CODI O'R COFNODION (OS OES RHAI).
5. CWESTIYNAU Â RHYBUDD GAN AELODAU'R PANEL I'R COMISIYNYDD:

5 - 16

5.1 CWESTIWN GAN Y CYNGHORYDD A. LLOYD JONES:

"Mewn ymateb i gwestiwn yng nghyfarfod diwethaf y Panel hwn, cadarnhaodd eich swyddfa fod eich tanysgrifiad blynyddol i Gymdeithas y Comisiynwyr Heddlu a Throseddau yn costio £19,750.00 a TAW ac mai ffi safonol yw hon sy'n daladwy gan bob Comisiynydd Heddlu a Throseddau sy'n aelod o'r gymdeithas. Gallai hyn gyfateb i gyllideb flynyddol o £869,000 i'r gymdeithas ac mae'n darparu ar gyfer 13 aelod o staff; o'u plith, caiff 11 ohonynt eu disgrifio ar wefan y Gymdeithas fel 'rheolwyr'.

1. Beth ydych chi (a thrwy hynny, pobl Dyfed-Powys) yn ei gael yn gyfnewid am y tanysgrifiad hwnnw?
2. Sut mae hyn yn cymharu â'r gymdeithas debyg o awdurdodau heddlu a oedd yn bodoli cyn creu'r Comisiynwyr Heddlu a Throseddau?"

5.2 CWESTIWN GAN YR ATHRO IAN ROFFE:

"Gan ystyried canfyddiadau adroddiad HMICFRS ynghylch cymorth awyr yr heddlu ym mis Tachwedd 2017 mae'n rhaid dod i'r casgliad anochel nad yw Heddlu Dyfed-Powys yn cael gwerth am arian o'r gwasanaeth hwnnw nac yn derbyn y cymorth amserol sydd ei angen arnynt. Gan fod y Comisiynydd yn aelod o fwrdd rheoli NPAS, a fyddai modd iddo gadarnhau beth mae'n ei wneud er mwyn gwella'r gwasanaeth yn unol â'r argymhellion sydd yn yr adroddiad ac yn benodol, er mwyn gwella'r gwasanaeth sy'n cael ei dderbyn gan Heddlu Dyfed-Powys.

Yn ogystal, yng ngoleuni'r canfyddiadau yn yr adroddiad ynghylch y defnydd o dronau di-griw gan luoedd yr heddlu, a

fyddai modd i'r Comisiynydd gadarnhau pa gamau mae'n eu cymryd ar y cyd â'r Prif Gwnstabl i edrych ar ffynonellau eraill o gymorth awyr gan gofio am fodolaeth y ganolfan ragoriaeth yn y maes hwn yn Aberporth."

5.3 CWESTIWN GAN Y CYNGHORYDD KEITH EVANS:

"Roedd yna ddigwyddiad yng Nghanolbarth Ceredigion ar Nos Galan yn ymwneud, fel y deallaf, ag yfed dan oedran. Cafodd y Dafarn ei chau'n gynnar y noson honno gan yr Heddlu, a olygodd fod gwesteion dilys wedi gorfod gadael hefyd. Wrth gwrs, mater i'r Heddlu yw hwnnw.

Pa waith neu raglenni, os o gwbl, y mae'r Comisiynydd yn eu comisiynu'n bersonol, neu drwy weithio mewn partneriaethau ag eraill, er mwyn ceisio addysgu pobl ifanc ynghylch yfed a chyffuriau? A ydych yn gwybod a yw hon yn broblem fwy yn ardal Uned Reoli Sylfaenol Ceredigion o gymharu ag Unedau Rheoli Sylfaenol eraill yn ardal yr Heddlu?"

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| 6. PRAESEPT YR HEDDLU. | 17 - 60 |
| 7. PENDERFYNIADAU A WNAED GAN Y COMISIYNYDD. | 61 - 66 |
| 8. CWYN YN ERBYN COMISIYNYDD YR HEDDLU A THROSEDDU. | 67 - 68 |

Dydd Iau, 16 Tachwedd 2017

YN BRESENNOL: Y Cynghorydd A. Lloyd-Jones (Cadeirydd)

Aelodau o Gyngor Sir Caerfyrddin:-

Y Cynghorwyr K. Howells, T.J. Jones ac E. Morgan;

Aelodau o Gyngor Sir Ceredigion

Y Cynghorydd K. L. Edwards;

Aelodau o Gyngor Sir Penfro

Y Cynghorwyr M. James ac R. Summons;

Aelodau o Gyngor Sir Powys

Y Cynghorydd D.O. Evans;

Aelodau Annibynnol

Yr Athro I. Roffe;

Mrs. H.M. Thomas;

Yn bresennol o Swyddfa'r Comisiynydd Heddlu a Throseddau:-

Mr D. Llywelyn – Y Comisiynydd Heddlu a Throseddau:-

Mrs C. Morgans – Pennaeth y Staff

Mrs J. Woods – Prif Swyddog Ariannol

Ms A. Perry – Cyfarwyddwr Comisiynu

Yr oedd y swyddogion canlynol yn gwasanaethu yn y cyfarfod:

R. Edgecombe, Rheolwr y Gwasanaethau Cyfreithiol

K. Thomas, Swyddog Gwasanaethau Democrataidd

D. Williams, Rheolwr Cynorthwyol Marchnata a'r Cyfryngau

Siambr, 3 Heol Spilman, Caerfyrddin - 10.30 am - 1.10 pm

1. YMDDIHEURIADAU AM ABSENOLDEB A MATERION PERSONOL.

Derbyniwyd ymddiheuriadau am absenoldeb gan y Cynghorwyr K. Evans (Cyngor Sir Ceredigion), L. George (Cyngor Sir Powys) a W. Powell (Cyngor Sir Powys).

Nododd y Panel fod Mrs J Woods, Prif Swyddog Cyllid y Comisiynydd, wedi cyflwyno'i hymddiswyddiad a disgwyliad gwrandawriad i gadarnhau ei holynydd ar 16 Chwefror, 2018. Dymunodd y Panel yn dda i Mrs Woods yn y dyfodol.

2. DATGANIADAU O FUDDIANT

Ni chafwyd dim datganiadau o fuddiant personol.

3. LLOFNODI YN COFNOD CYWIR COFNODION Y CYFARFOD A GYNHALIWDYD AR 28AIN GORFFENNAF, 2017

PENDERFYNWYD YN UNFRYDOL Iofnodi cofnodion cyfarfod Panel Heddlu a Throseddu Dyfed-Powys a gynhaliwyd ar 28 Gorffennaf 2017 yn gofnod cywir.

4. MATERION YN CODI O'R COFNODION (OS OES RHAI).

4.1. Cofnod 6 - Adroddiad Blynyddol Y Comisiynydd Heddlu a Throseddu

- (1). Gofynnwyd am wybodaeth ar addewid y Comisiynydd i ail-fuddsoddi yn y seilwaith ar gyfer Teledu Cylch Cyfyng (CCTV) yn 2017/18 a hynny mewn perthynas â'r amserlen ar gyfer y buddsoddiad hwnnw yn Aberystwyth, ac a ellid defnyddio'r offer presennol ac a fyddai modd ail-gyflogi cyn-weithwyr i weithredu'r system newydd.

Gan fod gwaith yn dal i fynd rhagddo i ddatblygu'r manylion a'r gofynion tendro a chaffael, dywedodd y Comisiynydd Heddlu a Throsedd nad oedd mewn sefyllfa ar hyn o bryd i gynnig amserlen bendant ar gyfer cychwyn y prosiect hwn i ail-fuddsoddi mewn 14 o drefi yn ardal Heddlu Dyfed-Powys, na chwaith, safle Aberystwyth yn y rhaglen honno.

O ran defnyddio'r offer/seilwaith presennol, byddai tîm y prosiect yn asesu pa mor ymarferol fyddai defnyddio'r rheiny. Fodd bynnag, byddai'n rhaid iddynt fod yn ymwybodol o nifer o ystyriaethau, gan gynnwys a fyddai'r offer yn cydweddu ac yn para, a'r ffaith fod rhai o'r systemau presennol ym meddiant yr awdurdodau lleol ac nid yr Heddlu.

O ran ail-gyflogi cyn-weithredwyr CCTV, efallai na fyddai hyn yn bosibl oherwydd mae tua dwy flynedd ers i'r system yn Aberystwyth fod yn weithredol ddiwethaf a gallai'r gweithwyr hynny fod wedi cael gwaith arall neu fod wedi cael eu symud. Cadarnhaodd y byddid yn recriwtio, ar yr adeg briodol, am weithredwyr newydd.

- (2) Mewn ymateb i gwestiwn ar osod CCTV ym Mhowys, dywedodd y Comisiynydd ei fod yn credu mai yn nhrefi'r Trallwng, y Drenewydd, Llanfair-ym-Muallt, Llandrindod ac Aberhonddu y byddai'r buddsoddiad hwnnw. Wrth ddewis y trefi hynny, roedd yn rhaid i'r tîm prosiect roi sylw i nifer o feini prawf, ac un ohonynt oedd bod yn rhaid i'r offer fod yn gymesur yn seiliedig ar y gofynion gweithredol, ac nid ar yr angen tybiedig.
- (3) Mewn ymateb i gwestiwn ynghylch y £6m o gyllid disgwylidig i'r astudiaeth a gynhelir gan lechyd Cyhoeddus Cymru ar Brofiadau Niweidiol yn ystod Plentyndod, dywedodd y Comisiynydd fod yr Ysgrifennydd Cartref newydd gadarnhau'r dyraniad ariannol. Byddai Heddlu De Cymru yn gweinyddu'r gronfa honno, ar y cyd ag lechyd Cyhoeddus Cymru, a byddai ef yn cysylltu â'r cyrff hynny dros y misoedd nesaf i benderfynu ar faint y buddsoddiad/darpariaeth yn Nyfed-Powys.

5. CWESTIYNAU Â RHYBUDD GAN AELODAU'R PANEL I'R COMISIYNYDD

5.1. CWESTIWN GAN Y CYNGHORYDD T.J. JONES

Cwestiwn gan y Cynghorydd T.J. Jones

“Dangosodd yr ymosodiadau terfysgol ofnadwy yn Llundain yn gynharach eleni mor bwysig yw bod unedau arfog yr heddlu yn cyrraedd lleoliad unrhyw ymosodiad yn gyflym er mwyn lleihau'r nifer a anafir. O ystyried y nifer uchel o dargedau posibl yn ardal ddaearyddol fawr Heddlu Dyfed-Powys, a yw'r Comisiynydd wedi trafod â'r Prif Gwnstabl ynghylch y trefniadau sydd gan yr heddlu ar waith i ymateb i ymosodiadau o'r fath? Gan dybio bod y trafodaethau hynny wedi digwydd, a yw'r Comisiynydd yn fodlon bod y trefniadau hynny'n ddigon cadarn i roi cymaint o ddiogelwch â phosibl i'r cyhoedd, waeth ble neu ba bryd y gallai digwyddiad o'r fath ddigwydd?”

Ymateb y Comisiynydd Heddlu a Throsedd

Sicrhaodd y Comisiynydd y Panel fod gan Heddlu Dyfed-Powys drefniadau ac adnoddau priodol ar waith i ymateb i ddigwyddiadau o'r fath a'i fod wedi cynyddu nifer y swyddogion arfau tanio yn unol â hynny, fel yr oedd holl heddluoedd y DU wedi gwneud. Dywedodd fod angen i bob llu fod mewn sefyllfa i ymateb i weithredoedd terfysgol a dyna oedd un o flaenoriaethau allweddol Gofynion Strategol yr Heddlu. Yn ogystal â hyn, roedd gan y tri heddlu yn ne Cymru drefniadau ar waith ar y cyd, a chanolfannau a oedd wedi'u lleoli'n strategol i ymateb i ddigwyddiadau; roedd tair o'r rhain yn ardal Heddlu Dyfed-Powys.

Dywedodd y byddai trafodaethau'n digwydd ar ddyrannu adnoddau fel rhan o'r adolygiad blynyddol o ofynion strategol yr heddlu, ac ar yr angen i'w haddasu, o bosibl, i fodloni'r gofynion newidiol.

5.2. CWESTIWN GAN Y CYNGHORYDD T.J. JONES

Cwestiwn gan y Cynghorydd T.J. Jones

“Yn ôl erthygl newyddion ar-lein gan y BBC, dyddiedig 4 Medi 2017, mae nifer y profion yfed a gyrru a wnaed gan Heddlu Dyfed-Powys wedi disgyn o 2,751 yn 2016 i 1,133 eleni (gostyngiad o dros 50%) ac awgrymai fod hyn oherwydd pwysau ariannol a gostyngiad yn nifer y swyddogion traffig ar batrôl. A yw'r Comisiynydd wedi herio'r Prif Gwnstabl ynglŷn â hyn ac wedi gofyn am esboniad? A all y Comisiynydd sicrhau'r Panel a'r cyhoedd y bydd yn sicrhau bod digon o adnoddau ar gael i'r Prif Gwnstabl er mwyn hwyluso'r profion hyn a thrwy hynny ddiogelu'r cyhoedd rhag gyrwyr meddw?”

Ymateb y Comisiynydd Heddlu a Throsedd

Cadarnhaodd y Comisiynydd na fu gostyngiad yn nifer y swyddogion traffig ffyrdd ac roedd y Prif Gwnstabl hefyd wedi rhoi sicrwydd iddo ynghylch hynny, ond nid oedd wedi ei herio ar y mater. Dywedodd mai'r rheswm am y gostyngiad yn nifer y profion a wnaed oedd bod y rheolau sy'n ymwneud â phwerau stopio wedi newid. Ynghynt, yr arfer oedd stopio ceir ar hap ond erbyn hyn roedd angen rheswm ar blismyn i stopio gyrrwr a amheuid. Roedd y dull hwnnw yn fwy penodol ac wedi ei seilio ar wybodaeth ac roedd wedi arwain at gynnydd yn y gyfran o brofion positif o 2.3% i 5.9%. Serch hynny, roedd wedi arwain at ostyngiad yn y nifer a arestiwyd am yfed a gyrru, o 88 i 67.

I gloi, cadarnhaodd nad oedd nifer yr unedau plismona ar y ffyrdd wedi cael eu lleihau.

6. CWESTIYNAU Â RHYBUDD GAN AELODAU O'R CYHOEDD I'R COMISIYNYDD

Fel rhan o'i drafodaethau ar y cwestiynau cyhoeddus canlynol, cyfeiriodd y Panel at yr amser a allai basio ar ôl iddynt ddod i law a'u cyflwyno i'r Bwrdd, ac yna rhoi ymateb.

Tynnodd y Swyddog Arweiniol sylw'r Panel at Eitem 9 ar Agenda o gyfarfod Bwrdd Atebolrwydd yr Heddlu y diwrnod hwnnw, a dywedodd mai un o'r argymhellion a fynegwyd gan y ddau aelod o'r panel a oedd yn bresennol yn y cyfarfod hwnnw oedd y dylid cynnal cyfarfod gyda'r Comisiynydd a'i staff i drafod nifer o faterion, gan gynnwys cwestiynau gan y cyhoedd, datganiadau i'r wasg, cyswllt aelodau'r panel â'r Comisiynydd a materion cyffredinol ynglŷn â chraffu. Os yw'r Panel eisiau cymeradwyo'r argymhelliad hwnnw, gallai gynnwys trafodaeth ar brosesu'r cwestiynau a ddaw i law'r Panel gan y cyhoedd, a hynny fel rhan o'r cyfarfod.

PENDERFYNWYD YN UNFRYDOL fod y Panel yn cytuno â'r argymhelliad i gwrdd â'r Comisiynydd Heddlu a Throseddau a bod mater prosesu'r cwestiynau a ddaw i law'r Panel gan y cyhoedd yn cael ei roi ar agenda'r cyfarfod hwnnw.

6.1. CWESTIWN GAN J. HARRINGTON (SIR BENFRO)

Cwestiwn gan J Harrington (Sir Benfro)

Yn unol â phrotocol y Panel, gofynnodd y Cadeirydd y cwestiwn canlynol ar ran Mr Harrington am nad oedd yn bresennol yn y cyfarfod.

“Mae Gogledd Sir Benfro yn frith o droseddau moduro ac ymddengys nad yw'r heddlu'n pryderu fawr amdanynt. Mae nifer yr achosion o yrru a defnyddio ffôn, o ddiystyru cyfyngiadau cyflymder (yn enwedig mewn parthau 20mya a 30mya) ac o yrru heb brif oleuadau oll yn sylweddol. A yw'r Comisiynydd yn cytuno bod y rhain yn droseddau na ddylai'r heddlu eu hanwybyddu ac a fydd yn herio'r Prif Gwnstabl ynghylch anallu ei swyddogion i fynd i'r afael â'r problemau hyn yn ddigonol?”

Ymateb Comisiynydd yr Heddlu a Throseddau

Roedd y Comisiynydd yn amau'r honiad ynghylch anallu ei swyddogion gan ddweud mai barn bersonol oedd hynny, a rhoddwyd sicrwydd iddo gan y Prif Gwnstabl eu bod yn mynd i'r afael ag achosion o ymddygiad gwrthgymdeithasol. Roedd yn argyhoeddedig, felly, fod yr heddlu'n gadarn ac yn cyfrannu at fentrau diogelwch ar y ffyrdd.

Rhoddodd wybod i'r Panel ei fod yn cael gohebiaeth gyson o bob cwr o'r sir ar faterion o'r fath a bod 20% o leoliadau cerbydau'r partneriaethau diogelwch ffyrdd cymunedol yn cael eu pennu gan y gymuned. Pan gafwyd gwybodaeth benodol ynglŷn â gyrru gwrthgymdeithasol, tynnwyd sylw'r Rhingyll Ian Price atynt drwy Bartneriaeth 'Gan Bwyll', a oedd â dyletswydd i ymateb. Cytunodd na ddylai achosion o'r fath gael eu hanwybyddu.

Hefyd, dywedodd y Comisiynydd mai Dyfed-Powys oedd y llu cyntaf yng Nghymru i ddefnyddio pwerau newydd a oedd yn ymwneud ag atafaelu cerbydau a oedd heb dreth y car. Yn ogystal, roedd o'r farn bod agwedd gadarn gan yr heddlu at ddal gyrwyr a oedd yn mynd yn rhy gyflym a'r rheiny a oedd yn osgoi talu treth y car.

6.2. CWESTIWN GAN S. EDWARDS (SIR GAERFYRDDIN)

Cwestiwn gan S Edwards (Sir Gaerfyrddin)

Yn unol â phrotocol y Panel, gofynnodd y Cadeirydd y cwestiwn canlynol ar ran Mr Edwards am nad oedd yn bresennol yn y cyfarfod.

“Mae coed ein trefi o fudd mawr inni. Mae'r coed yng nghanol tref Caerfyrddin wedi'u diogelu ac maent yn werth dros £35k o ran amwynder – ni ddylai teledu cylch cyfyng roi'r coed hyn mewn perygl. A yw'r Comisiynydd yn cytuno y dylai sicrhau, wrth gyllidebu ar gyfer teledu cylch cyfyng newydd a chomisiynu system o'r fath, fod effaith y system ar yr amgylchedd mor fychan â phosibl? Lle bydd ystyriaethau amgylcheddol yn arwain at gostau uwch, a yw'n ymrwymo i beidio rhoi'r gorau i'r ystyriaethau hynny at y diben o arbed arian”

Ymateb Comisiynydd yr Heddlu a Throseddau

Rhoddodd y Comisiynydd ei addewid y byddai materion amgylcheddol yn cael eu hystyried fesul achos, gan roi ystyriaeth hefyd i ofynion ymarferol y gwaith, megis 'llinell weld' y camerâu. Lle bo'n ymarferol, gellid gwneud asesiad o'r effaith ar yr amgylchedd.

6.3. CWESTIWN GAN M. FOY (POWYS)

Cwestiwn gan M Foy (Powys)

Yn unol â phrotocol y Panel, gofynnodd y Cadeirydd y cwestiwn canlynol ar ran Mr Foy am nad oedd yn bresennol yn y cyfarfod.

“Hyd yn hyn eleni, dim ond un swyddog heddlu rwyf i wedi ei weld ar droed yn fy ystâd dai i. A yw'r Comisiynydd wedi herio'r Prif Gwnstabl ynghylch faint o batrolau sy'n digwydd ar droed ac ymhle maent yn digwydd? Os ydyw, a yw'n fodlon bod yr hyn sy'n digwydd yn deg i bob un ohonom sy'n byw yn rhanbarth yr heddlu? Os nad yw wedi herio'r Prif Gwnstabl, pam hynny?”

Ymateb y Comisiynydd Heddlu a Throseddau:-

Er nad oedd ganddo reolaeth weithredol dros ymhle yr anfonid swyddogion gan fod y pŵer hwnnw yn perthyn i'r Prif Gwnstabl, dywedodd y Comisiynydd ei fod yn ei herio ac yn trafod darparu plismyn ledled y rhanbarth ag ef yn gyson. Fodd bynnag, dymunai i'r llu fod yn fwy penodol o ran monitro ymhle y darperid adnoddau'r heddlu. Er bod y galw'n cael ei arwain gan ystafell reoli'r heddlu, roedd angen i'r heddlu fod yn fwy deallus ynghylch sut yr oedd yn mesur faint o amser a dreuliai swyddogion yn y gymuned. Rhoddwyd dyfeisiau llaw i bob swyddog heddlu ac roedd ymgyrch wedi'i lansio'n ddiweddar i roi gwybod i'r cyhoedd am hynny.

6.4. CWESTIWN GAN M. ROACH (SIR BENFRO)

Cwestiwn gan M Roach (Sir Benfro)

Yn unol â phrotocol y Panel, gofynnodd y Cadeirydd y cwestiwn canlynol ar ran Mr Roach am nad oedd yn bresennol yn y cyfarfod.

“Mae rhai modurwyr ifanc wedi bod yn gyrru'n wrthgymdeithasol yn Neyland ers blynnyddoedd, yn enwedig o gwmpas y marina. Nid yw'r Heddlu wedi gwneud dim am y mater. A yw'r Comisiynydd yn cytuno bod hwn yn fater na ddylid ei anwybyddu ac a fydd yn gofyn i'r Prif Gwnstabl esbonio pam nad yw ei swyddogion wedi gallu delio â'r broblem”.

Ymateb y Comisiynydd Heddlu a Throseddau:-

Cadarnhaodd y Comisiynydd fod y mater wedi'i godi'n lleol ac wrth wirio'r cofnodion datgelwyd bod cyfanswm o saith galwad wedi'u derbyn gan yr heddlu mewn perthynas â digwyddiadau yn Neyland dros y 12 mis blaenorol. Roedd y digwyddiadau hynny wedi cael eu cyfeirio at Bartneriaeth 'Gan Bwyll' a thynnwyd sylw'r arolygydd lleol atynt.

7. 6ED GYNHADLEDD FLYNYDDOL I BANELI HEDDLU A THROSEDDU

Gan gyfeirio at gofnod 12 o gyfarfod y Panel ar 28 Gorffennaf 2017, cafodd y Panel adroddiad gan yr aelodau a fu'n bresennol yn y 6^{ed} Gynhadledd Flynyddol ar gyfer Paneli Heddlu a Throseddau a gynhaliwyd ym Mhrifysgol Warwick ar 6 Tachwedd 2017.

Nododd y Panel fod rhaglen y gynhadledd yn cynnwys y canlynol:

1. Sesiwn lawn ac iddi banel o siaradwyr yn cynrychioli'r Paneli Heddlu a Throseddau. Y Comisiynwyr Heddlu a Throseddau a'r Ganolfan Craffu Cyhoeddus, gan gwmpasu amrywiaeth o bynciau perthnasol a'r bwriad i ffurfio Cymdeithas Genedlaethol y Paneli Heddlu a Throseddau.
2. Fforymau Rhanbarthol/Cymru Gyfan a oedd yn trafod materion a oedd yn berthnasol i'r Paneli penodol hynny.
3. Gweithdai ar amrywiaeth o bynciau gan gynnwys ymdrin â chwynion, gwrandawiadau cadarnhau a datblygu 'Hyrwyddwyr' y paneli heddlu a throseddau ar faterion penodol.

Tynnodd Swyddog Arweiniol y Panel ei sylw at y bwriad i ffurfio Cymdeithas Genedlaethol y Paneli Heddlu a Throseddau ac at ddymuniad y Paneli Heddlu a Throseddau i sefydlu grŵp diddordeb arbennig o dan fantell y Gymdeithas Llywodraeth Leol. Gan fod y broses o sefydlu'r Paneli Heddlu a Throseddau yng Nghymru yn wahanol i'r un yn Lloegr, dywedodd fod y dymuniad hwnnw'n rhoi Awdurdodau Lleol Cymru mewn sefyllfa anodd gan nad oeddent yn aelodau o'r LGA a'u bod wedi cael gwybod gan y Swyddfa Gartref na fyddai modd iddynt ddefnyddio'u Grant i dalu'r ffi aelodaeth ofynnol. Fodd bynnag, roedd Cadeiryddion y pedwar Panel o Gymru wedi cytuno y dylent gwrdd â Chymdeithas Llywodraeth Leol Cymru i ystyried y sefyllfa. Roedd y trefniadau ar gyfer y cyfarfod hwnnw yn cael eu gwneud gan Swyddfa Comisiynydd Heddlu a Throseddau De Cymru.

Rhodddwyd sylw i'r cwestiynau/materion canlynol wrth drafod yr adroddiad:-

- Rhodddwyd gwybod i'r Panel fod dadl wedi'i chynnal fel rhan o'r gynhadledd ynglŷn â recriwtio Prif Weithredwr i Gymdeithas Genedlaethol y Comisiynwyr Heddlu a Throseddau, a hynny ar gyflog o oddeutu £100,000. Gofynnwyd am eglurhad ynghylch a oedd Comisiynydd Heddlu a Throseddau Dyfed-Powys yn aelod o'r Gymdeithas ac, os felly, maint y cyfraniad ariannol a delir i'r Gymdeithas.

Cadarnhaodd y Comisiynydd ei fod yn aelod o'r Gymdeithas a'i fod yn un o'r aelodau Annibynnol/Plaid Cymru a benodwyd i'r Bwrdd. O ran maint y tanysgrifiad, dywedodd y byddai'n rhoi'r wybodaeth honno'n uniongyrchol i aelodau'r Panel am nad oedd yn ymwybodol o'r union swm.

- Cyfeiriwyd at gynnwys cyffredinol y gynhadledd a'r berthynas rhwng y Paneli Heddlu a Throseddau a'u Comisiynwyr. Awgrymwyd y byddai'n fuddiol i'r Panel, pan fydd yn cwrdd â'r Comisiynydd i drafod cwestiynau gan y cyhoedd (gweler cofnod 6 uchod), fanteisio ar y cyfle i drafod ag ef faterion a nodwyd yn y gynhadledd, er enghraifft, y farn a fynegwyd nad oedd y berthynas rhwng y Paneli a'r Cyd-bwyllgorau Archwilio yn ddigon cadarn i gynnig her effeithiol.

Wrth ymateb, dywedodd y Comisiynydd ei fod yn hapus i gwrdd â'r Panel, fel yr awgrymwyd, ond ei bod yn bwysig cydnabod bod mesurau ar waith i'w ddal i gyfrif, er bod pryderon o bosibl mewn ardaloedd heddluoedd eraill. O ran y Cyd-bwyllgor Archwilio, dywedodd fod ei waith yn ymwneud ag ef a'r Prif Gwnstabl ac nid o reidrwydd â'r Panel yn uniongyrchol.

- Cyfeiriwyd at faint y cronfeydd wrth gefn sydd gan Heddlu Dyfed-Powys ac er y derbyniwyd nad oedd lefel statudol y mae'n rhaid i'r heddlu ei chynnal, gofynnwyd am eglurhad ynghylch a oedd y cronfeydd wrth gefn presennol yn cyfateb i 4%, fel yn achos awdurdodau lleol.

Er nad oedd yn ofynnol i'r Heddlu gynnal lefel benodol o gronfeydd wrth gefn, cadarnhaodd y Prif Swyddog Ariannol fod y lefel wedi'i gosod yn briodol i ofynion y llu heddlu a'i bod yn cael ei hadolygu'n flynyddol. Roedd lefel bresennol cronfeydd wrth gefn cyffredinol yr heddlu yn 5%, ac yn ychwanegol at hynny roedd cronfeydd wrth gefn wedi'u clustnodi ar gyfer prosiectau penodol, e.e. y prosiect teledu cylch cyfyng.

8. CYD-BWYLLGOR ARCHWILIO

Yn dilyn cofnod 8 o'i gyfarfod ar 12 Gorffennaf 2016, cafodd y Panel adroddiad ynghylch cyfarfod y Cyd-bwyllgor Archwilio a gynhaliwyd ar 31 Hydref 2017 lle'r oedd y Cynghorydd William Powell yn bresennol ar ei ran fel sylwedydd. Nododd y Panel fod y Cynghorydd Powell wedi manylu ar nifer o arsylwadau yn ei adroddiad ar waith y Cyd-bwyllgor Archwilio gan arwain at lunio'r tri argymhelliad canlynol i'r Panel gael ystyried eu hanfon ymlaen at y Comisiynydd, gyda'r nod o gael y cyhoedd i ddangos diddordeb a chraffu ar waith y Pwyllgor yn sgil ei agwedd agored a thryloyw:-

1. Os oes eitemau ar yr agenda na chyhoeddir adroddiad yn eu cylch, dylai'r agenda gynnwys crynodeb o'r ffeithiau neu'r materion allweddol a drafodir fel y gall y cyhoedd ddeall yn well yr hyn a fydd yn cael ei ystyried a gwneud penderfyniad mwy gwybodus ynghylch bod yn bresennol ai peidio.
2. Lle bo eitem benodol ar yr agenda sydd i'w thrin fel un sydd wedi'i heithrio rhag cael ei chyhoeddi, dylid nodi'r rhesymau dros beidio â chyhoeddi yn yr agenda gan gyfeirio at set o feini prawf gyhoeddedig (megis cynnwys Deddf Llywodraeth Leol 1972) ynghyd ag eglurhad ynghylch goblygiadau hyn i'r dull o gynnal y cyfarfod. Bydd hyn yn rhoi sicrwydd i'r cyhoedd fod gwybodaeth yn cael ei chadw yn ôl am resymau priodol a hynny dim ond pan fydd er budd y cyhoedd i wneud hynny.

3. Os yw'r Panel yn mynd i anfon sylwedyddion yn y dyfodol, awgrymir eu bod yn cael hyfforddiant ariannol arbenigol.

Rhodddwyd sylw i'r materion/cwestiynau canlynol wrth drafod yr adroddiad:

- Cyfeiriwyd at yr adroddiadau a gyflwynwyd i'r Cyd-bwyllgor Archwilio a mynegwyd y farn y dylent fod yn fwy strwythuredig a chynnwys dadansoddiad risg a mesurau lliniaru, a chafodd y rhain eu derbyn gan y Comisiynydd.
- Mewn ymateb i gwestiwn yn ymwneud ag argymhellion a wnaed i Heddlu Dyfed-Powys gan Arolygiaeth Cwnstablaieth Ei Mawrhydi, cadarnhaodd y Comisiynydd nad oeddent yn rhan o gylich gwaith y Cyd-bwyllgor Archwilio i ddechrau ond ei fod wedi cyflwyno newidiadau ar gyfer eu cyflwyno yn y dyfodol i'r Cyd-bwyllgor hwnnw.
- Cyfeiriwyd at argymhelliad 3, a mynegwyd y farn nad oedd angen gwybodaeth ariannol arbenigol ond y dylai aelodau'r Panel sy'n mynychu'r Cyd-bwyllgor Archwilio fel sylwedyddion gael rhyw fath o drafodaeth gan Swyddog Cyllid y Comisiynydd i esbonio'r gyllideb. I'r perwyl hynny anogwyd aelodau'r panel i fynychu'r seminar sydd i ddod am y gyllideb.

Wrth gefnogi'r hyfforddiant esboniadol, atgoffodd y Comisiynydd y Panel mai pwyllgor ymgynghorol a oedd yn adrodd iddo ef a'r Prif Gwnstabl oedd y Cyd-bwyllgor Archwilio. Yn hynny o beth, roedd o'r farn y dylai'r Panel osod cwmpas ar rôl y sylwedyddion ac o ran eu hadborth i'r Panel, os bydd y Panel yn anfon sylwedyddion i gyfarfodydd yn y dyfodol. Awgrymodd y gallai'r Panel roi ystyriaeth i hynny pan fydd yn cwrdd ag ef yn y cyfarfod y cytunwyd arno yng nghofnod 6 uchod.

- Cyfeiriwyd at argymhelliad 2, a dywedodd y Swyddog Arweiniol nad oedd darpariaethau'r Ddeddf Llywodraeth Leol yn berthnasol i waith y Cyd-bwyllgor Archwilio. Fodd bynnag, dylai unrhyw adroddiad eithriedig a gyflwynir gyfeirio at y meini prawf a osodwyd gan roi'r rhesymau am yr eithrio.

PENDERFYNWYD YN UNFRYDOL

- 8.1 **dderbyn yr adroddiad a bod y tri argymhelliad yn cael eu hanfon at y Comisiynydd Heddlu a Throsedd iddo'u hystyried**
- 8.2 **cynnal trafodaeth ynghylch a ddylai'r Panel anfon sylwedyddion i gyfarfodydd y Cyd-bwyllgor Archwilio yn y dyfodol, a'u rôl, yn y gweithdy sydd ar ddod gyda'r Comisiynydd Heddlu a Throsedd**

9. BWRDD ATEBOLRWYDD YR HEDDLU

Yn dilyn Cofnod 8 o'i gyfarfod ar 12 Gorffennaf 2016, cafodd y Pwyllgor adroddiad ynghylch cyfarfod Bwrdd Atebolrwydd yr Heddlu a gynhaliwyd ar 3 Tachwedd 2017 lle'r oedd y Cynghorwyr Rob Summons a Mrs Helen Thomas yn bresennol fel sylwedyddion ar ei ran. Nododd y Panel fod ei gynrychiolwyr wedi manylu ar nifer o arsylwadau yn eu hadroddiad ar waith y Bwrdd gan arwain at lunio'r tri argymhelliad canlynol i'r Panel gael ystyried eu hanfon ymlaen at y Comisiynydd, gyda'r nod o hybu gwaith agored a thryloyw gan y Bwrdd:-

1. Os oes eitemau ar yr agenda na chyhoeddir adroddiad yn eu cylch, dylai'r agenda gynnwys crynodeb o'r ffeithiau neu'r materion allweddol a drafodir fel y gall y cyhoedd ddeall yn well yr hyn a fydd yn cael ei ystyried a gwneud penderfyniad mwy gwybodus ynghylch bod yn bresennol ai peidio.
2. Lle bo eitem benodol ar yr agenda sydd i'w thrin fel un sydd wedi'i heithrio rhag cael ei chyhoeddi, dylid nodi'r rhesymau dros beidio â chyhoeddi yn yr agenda gan gyfeirio at set o feini prawf gyhoeddedig (megis cynnwys Deddf Llywodraeth Leol 1972) ynghyd ag eglurhad ynghylch goblygiadau hyn o ran y dull o gynnal y cyfarfod. Bydd hyn yn rhoi sicrwydd i'r cyhoedd fod gwybodaeth yn cael ei chadw yn ôl am resymau priodol a hynny dim ond pan fydd er budd y cyhoedd i wneud hynny.
3. Bod cyfarfod yn cael ei gynnal gyda'r Comisiynydd a'i staff i drafod y ffordd ymlaen yn y dyfodol. Bydd y cyfarfod hwn yn trafod cwestiynau gan y cyhoedd, datganiadau i'r wasg, cyswllt aelodau'r panel â'r Comisiynydd a materion cyffredinol ynglŷn â chraffu.

Rhodddwyd sylw i'r materion/cwestiynau canlynol wrth drafod yr adroddiad:

- Cyfeiriwyd at un o'r arsylwadau a wnaed yn yr adroddiad ynghylch yr anawsterau TG wrth gyhoeddi rhai dogfennau ar-lein ar gyfer cyfarfodydd y Bwrdd. Cadarnhaodd y Comisiynydd fod anhawster gyda seilwaith TG yr heddlu a fyddai, gobeithio, yn cael ei ddatrys yn y Flwyddyn Newydd pan fydd y wefan newydd yn cael ei lansio.
- Cyfeiriwyd at bresenoldeb yr arsylwyr yn y cyfarfod ac a ddylai'r Panel gael ei gynrychioli mewn cyfarfodydd yn y dyfodol. Awgrymwyd, gan fod cyfarfodydd y Bwrdd yn cael eu cynnal ledled y sir, y gallai'r aelod agosaf i'r lleoliad fynychu ar ran y Panel.

PENDERFYNWYD YN UNFRYDOL:-

- 10.1 dderbyn yr adroddiad a bod y tri argymhelliad yn cael eu hanfon at y Comisiynydd Heddlu a Throseddau iddo'u hystyried**
- 10.2 Bod yr aelod agosaf i leoliad cyfarfod Bwrdd Atebolwydd yr Heddlu yn cynrychioli'r Panel yn y cyfarfodydd yn y dyfodol.**

10. SYMPOSIWM YMCHWIL

Ystyriodd y Panel adroddiad ar y symposiwm ymchwil diweddar a gynhaliwyd ym Mhencadlys yr Heddlu yn Llangynnwr ar 5 Hydref 2017 lle'r oedd yr Is-gadeirydd, yr Athro I. Roffe, yn ei gynrychioli. Nodwyd taw diben y symposiwm oedd tynnu ynghyd academyddion, arbenigwyr plismona, partneriaid, heddweision a staff i rannu ymchwil ac i godi ymwybyddiaeth o bwysigrwydd tystiolaeth ymchwil ym maes plismona. Fe'i cynlluniwyd hefyd i hyrwyddo cydweithio cryfach rhwng yr heddlu a phartneriaid academiaidd ac i gynorthwyo staff yr heddlu a heddweision i feithrin partneriaethau gydag addysg uwch ac addysg bellach.

Rhodddwyd sylw i'r materion/cwestiynau canlynol wrth drafod yr adroddiad:-

- Cyfeiriwyd at y 6^{ed} Gynhadledd Flynyddol a gynhaliwyd yn Warwick lle cafwyd trafodaeth dan arweiniad Comisiynydd Heddlu a Throseddau Gogledd Cymru am y posibilrwydd o gyflwyno 'ystafelloedd cymryd cyffuriau'. Dywedodd y Comisiynydd, heb gyfeirio'n uniongyrchol at ddull Gogledd Cymru, fod Comisiynwyr eraill yn bleidiol i bolisiâu tebyg, gan gynnwys darparu cyffuriau ar bresgripsiwn.

Dywedodd y Comisiynydd fod y mater wedi cael ei drafod gan heddluoedd Cymru ar lefel genedlaethol a'i godi gyda Llywodraeth Cymru, lle ystyriwyd bod y mater yn rhywbeth i fynd i'r afael ag ef drwy'r gwasanaeth iechyd ac roedd y Byrddau Gwasanaethau Ardal wrthi'n buddsoddi arian yn y dull hwnnw.

O ran cynllun peilot Gogledd Cymru, ystyriai y dylid aros i weld beth fyddai canlyniad hwnnw ac astudiaethau eraill sy'n mynd rhagddynt ledled y DU er mwyn cael safbwynt sy'n cwmpasu'r DU.

- Mewn ymateb i gwestiwn am droseddau fferm, dywedodd y Comisiynydd ei fod wedi cwrdd â'r NFU yn ddiweddar i drafod eu heffaith ar fywoliaeth ffermwyr, a'i fod yn lansio Strategaeth Troseddau Gwledig yn y Ffair Aeaf sydd i ddod yn Llanelwedd. Yn ogystal, roedd yr heddlu wedi cynnal archwiliad gwledig yn ddiweddar lle nodwyd ei bod yn hanfodol sicrhau darpariaeth gydradd yng nghefn gwlad.

PENDERFYNWYD YN UNFRYDOL dderbyn yr adroddiad.

11. ADRODDIAD AR GYNNYDD O RAN DARPARU GWASANAETHAU A GOMISIYNIR

Ystyriodd y Pwyllgor adroddiad cynnydd ar ddarparu Gwasanaethau a Gomisiynir, a baratowyd gan swyddfa'r Comisiynydd Heddlu a Throseddau. Nodwyd bod y Comisiynydd yn credu mai blaenoriaeth allweddol at y dyfodol oedd nodi bregusrwydd, risgiau ac anghenion yr unigolyn, boed yn ddiodefwr neu'n droseddwr, gan roi pwyslais ar y cyswllt cyntaf gyda phob unigolyn – byddai angen nodi'r risg a'r anghenion yn gywir ar yr adeg honno a chyfeirio pobl at y gwasanaethau mwyaf priodol. Byddai'r dull hwnnw'n golygu bod modd symleiddio'r llwybr rhwng gwasanaethau gan gynorthwyo'r unigolyn i ddefnyddio'r gwasanaethau hynny sy'n fwyaf tebygol o'i helpu i adfer ei hun a gwella ansawdd ei fywyd.

Rhodddwyd sylw i'r cwestiynau/materion canlynol wrth drafod yr adroddiad:-

- Cyfeiriwyd at gomisiynu'n rhanbarthol Ganolfannau Atgyfeirio Cam-drin Rhywiol ac at y pryderon a nodwyd yn yr adroddiad ar ffurf y tri phwynt bwled ar dudalen 105. Cyfeiriwyd hefyd at y diffyg posibl o £80k ar gyfer ardal Heddlu Dyfed-Powys am eleni, ac at golli swyddi rheng flaen.

Cadarnhaodd y Comisiynydd ei fod wedi codi'r mater â Llywodraeth Cymru. Yn ogystal, bu trafodaethau mewn cyfarfod 'cydweithio rhanbarthol' diweddar ar gomisiynu gwasanaethau drwy'r consortiwm, a oedd yn cynnwys trafodaethau ar gyllid gyda Chadeiryddion y Byrddau Iechyd.

Hysbyswyd y Panel fod swyddfa'r Comisiynydd, fel rhan o'i dull gweithredu, yn edrych ar gysondeb y ddarpariaeth wrth iddi gomisiynu yn rhanbarthol ac yn lleol. Yn lleol, cafwyd cyfarfodydd gyda'r byrddau iechyd lleol ar ariannu gwasanaethau, a llwyddwyd i ddatrys y diffyg yn y cyllid gan Fwrdd Iechyd Hywel Dda; y gobaith oedd y byddai'r sefyllfa parthed Bwrdd Iechyd Powys yn cael ei datrys yn yr un modd yn y dyfodol agos.

- Cyfeiriwyd at ddarparu gwasanaeth brysbennu yn y ddalfa ar gyfer y rheiny dros 18 oed a pha ddarpariaeth fyddai ar gael ar gyfer pobl dan 18 oed.

Dyweddod y Cyfarwyddwr Comisiynu fod Bwrdd Prosiect wedi'i sefydlu i drafod y mater hwnnw ac y byddai'r Gwasanaeth Troseddu leuentid yn cymryd rhan ynddo. O safbwynt yr Heddlu, nid oedd yn cael ei ystyried yn briodol fod pobl o dan 18 oed yn dod drwy broses y ddalfa pan oedd dewisiadau eraill, dilys ar gael.

- Mewn ymateb i gwestiwn am Brosiect Llamau ar Gamfanteisio'n Rhywiol ar Blant, cadarnhaodd y Comisiynydd fod cyfran uchel o blant y riportwyd eu bod ar goll mewn gofal. Cadarnhaodd hefyd, pan ddeuid o hyd i gamfanteisio ar blant, fod yr heddlu'n erlyn, gan gynnwys mewn achosion o gam-drin ar-lein.

PENDERFYNWYD YN UNFRYDOL dderbyn yr adroddiad.

12. PENDERFYNIADAU A WNAED GAN Y COMISIYNYDD

Cafodd y Panel adroddiad, er gwybodaeth, a fanylai ar y penderfyniadau a wnaed gan y Comisiynydd Heddlu a Throseddu yn ystod y cyfnod rhwng 21 Gorffennaf 2017 a 6 Tachwedd 2017.

Mewn ymateb i gwestiwn am gyllid Cymunedol nad yw'n cael ei ddyrannu, cadarnhawyd y byddai'n cael ei gario drosodd i'r flwyddyn ariannol nesaf.

PENDERFYNWYD YN UNFRYDOL dderbyn yr adroddiad.

13. GWARIANT Y PANEL

Cafodd y Panel adroddiad diweddar ar faint o Grant y Swyddfa Gartref ar gyfer 2017/18 y mae wedi ei wario, ac ar gyfer y cyfnod rhwng 1 Ebrill 2017 a 30 Medi 2017 nododd fod cais o £17,093.46 wedi'i gyflwyno i'r Swyddfa Gartref allan o ddyraniad grant cyfan o £72k.

PENDERFYNWYD YN UNFRYDOL dderbyn yr adroddiad.

14. GRWP GORCHWYL A GORFFEN

Atgoffwyd aelodau'r Panel eu bod, yn eu cyfarfod ar 28 Gorffennaf 2017, wedi cytuno i sefydlu Grŵp Gorchwyl a Gorffen i wneud darn o waith craffu rhagweithiol; penderfynir yn derfynol ar y pwnc ar ôl ei sesiwn hyfforddi ym mis Medi. Dywedodd y Swyddog Arweiniol fod tri phwnc wedi cael eu cynnig ar ôl y sesiwn, fel y nodir yn yr adroddiad, ond ei bod yn bwysig nad oedd unrhyw bwnc a ddewisir yn gwrthdaro/gorgyffwrdd â gwaith sydd wrthi'n cael ei wneud gan Swyddfa'r Comisiynydd.

Yn dilyn amlinelliad gan y Comisiynydd o'r gwaith yr oedd ei swyddfa yn ei wneud yn y tri maes a awgrymwyd, mynegwyd y farn y gallai'r Panel drafod â'r Comisiynydd feysydd eraill posibl y gellid craffu arnynt, a hynny yn y gweithdy oedd i ddod.

PENDERFYNWYD YN UNFRYDOL dderbyn yr adroddiad a chynnal trafodaeth am sefydlu grŵp gorchwyl a gorffen posibl yn y gweithdy a oedd i ddod gyda'r Comisiynydd Heddlu a Throseddu.

15. CWYN YN ERBYN Y COMISIYNYDD HEDDLU A THROSEDDU

Cafodd y Panel adroddiad a roddai bedwar rheswm pam yr oedd y Cadeirydd yn argymhell na ddylai'r Panel gymryd unrhyw gamau gweithredu yn dilyn cwyn a wnaed yn erbyn y Comisiynydd Heddlu a Throseddau, ar y sail a amlinellir yn rheoliad 15(3) (e) o Reoliadau Cyrff Plismona Lleol Etholedig (Cwynion a Chamymddygiad) 2012, sef y byddai gwneud fel arall yn camddefnyddio'r gweithdrefnau cwynion a ddisgrifir yn y rheoliadau hynny.

PENDERFYNWYD YN UNFRYDOL na ddylai'r Panel gymryd unrhyw gamau gweithredu yn dilyn y gŵyn a gafwyd yn erbyn y Comisiynydd Heddlu a Throseddau, a bod y gŵyn yn cael ei chau am y pedwar rheswm a nodir yn yr adroddiad.

CADEIRYDD

DYDDIAD

PANEL HEDDLU A THROSEDDU DYFED-POWYS 26/01/18

PRAESEPT YR HEDDLU

Yr argymhellion / penderfyniadau allweddol sydd eu hangen:

Adolygu'r praesept y mae'r Comisiynydd yn cynnig ei gyflwyno ar gyfer y flwyddyn ariannol sydd i ddod ac wedyn cyflwyno adroddiad i'r Comisiynydd ynghylch y praesept arfaethedig hwnnw.

Y rhesymau:

Mae Atodlen 5 o Ddeddf Diwygio'r Heddlu a Chyfrifoldeb Cymdeithasol 2011 yn ei gwneud yn ofynnol i'r Panel gyflawni'r swyddogaeth hon.

Awdur yr Adroddiad:

Robert Edgecombe

Swyddi:

Rheolwr Dros Dro y
Gwasanaethau Cyfreithiol

Rhifau ffôn:

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EXECUTIVE SUMMARY
DYFED – POWYS POLICE AND CRIME PANEL
26/01/18

POLICE PRECEPT

Schedule 5 of the Police Reform and Social Responsibility Act 2011 provides that the Police and Crime Commissioner cannot issue a precept under section 40 of the Local Government Finance Act 1992 for a financial year until the Panel has reviewed the proposed precept and reported to the commissioner upon the proposal.

Any such report to the Commissioner may include recommendations, including a recommendation as to the precept which the Panel believes should be issued.

The Panel may, having reviewed the proposed precept, choose to veto it. Such a course of action must be supported by two-thirds of the total membership of the Panel.

If the Panel does choose to veto the proposed precept the report to the Commissioner must contain a statement that the Panel has vetoed the precept.

Where the panel does veto the precept, the Commissioner must not issue the proposed precept and must, having regard to the report issued by the Panel, respond to that report and publish that response by the 15th February 2018.

Regulations also require the Commissioner to indicate in that response the precept he proposes to issue. The Panel then must, by the 22nd February 2018, review the revised precept and report to the Commissioner upon it. That report may indicate whether the Panel accepts or rejects the revised precept (and may make recommendations upon it). The Commissioner must consider the further report from the Panel and respond to it. That response must also be published. However the rejection by the Panel of a revised precept does not amount to a veto. Where the Panel rejects the revised precept the Commissioner may still proceed to issue the revised precept despite that rejection.

Where the Panel does not veto the precept, the Commissioner must respond to the report to the Panel and publish that response, but may proceed to issue the precept (or a different precept where to do so would be in accordance with recommendations contained within the report issued by the Panel)

DETAILED REPORT ATTACHED?

YES

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Host authority file	LS-0511/25	County Hall, Carmarthen



**COMISIYNYDD
HEDDLU A THROSEDDU
DYFED-POWYS
POLICE AND CRIME
COMMISSIONER**

**Police and Crime
Commissioner for Dyfed-Powys**

2018/19 Precept and Budget

January 2018

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Executive Summary

One of my key responsibilities as your Police and Crime Commissioner is to set the precept each year. In doing so, I take into account a number of different factors including the Chief Constable's future resourcing requirement, the level of reserves, feedback from residents of Dyfed-Powys and future plans for investment in infrastructure.

The draft settlement of £49.313 announced on the 19th December 2017 has resulted in a freeze in the core government funding in cash terms compared with 2017/18.

In 2017/18 I increased the council tax precept by 6.9%. This resulted in a council tax precept in Dyfed-Powys of £213.87 for an average band D property. This compared with £218.24 in South Wales, £228.84 in Gwent and £249.21 in North Wales.

Useable reserves currently amount to £27.233m¹, split between earmarked revenue reserves, capital reserves and a general reserve. Useable reserves are predicted to reduce to £5.318m by 2020/21.

In 2017/18 two unforeseeable events have taken place – a non-consolidated pay award for Police Officers plus a significant investigation into a fatal fire at Llangammarch Wells. These were not budgeted for and will be funded from reserves. Other than these events, although it has been a challenging year, financial performance has been in line with the budgets set at the start of the year.

I therefore submit for scrutiny by the Dyfed-Powys Police and Crime Panel a police precept of £49.788m. Central and local funding combined will therefore amount to £99.100m (a 2.57% increase on funding levels in 2017/18).

An average band D property will pay £224.56. This band D tax will be at a level that is 5.0% (£10.63) higher than in 2017/18.

This level of funding will protect the number of Police Officers in the Force. Officer numbers at the start of 2018/19 are predicted to be 1,203 with leavers and planned recruitment intakes allowing officer numbers to average at the establishment level of 1,172. This level of funding will also provide further focus on addressing weaknesses identified by Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS). During the year, I'm pleased to report that the Force has been graded as "Good" in the most recent HMICFRS report on Legitimacy and Leadership and I am confident that the Force will continue to make positive progress over the coming year.

¹ As at 31st March 2017

I expect to receive notification of the final settlement for 2018/19 in February 2018. I will notify the Panel of any changes to the provisional settlement once I receive them.

1. Introduction

- 1.1 The statutory arrangements established under the Police Reform and Social Responsibility Act impose a tight timescale of the 1st of February 2018 for me to present my initial precept proposal for 2018/19 to the Dyfed-Powys Police and Crime Panel following the announcement of the provisional settlement on the 19th of December 2017. Since last summer, I have had regular discussions with the Chief Constable about the current and future financial position of the Force. I have held a number of meetings to consider the budget for 2018/19, culminating in a Finance Seminar that was held on the 6th of December 2017 at which my plans for the precept for 2018/19 were discussed.
- 1.2 In order to fulfil my responsibilities as Police and Crime Commissioner (PCC), I have consulted with the public. I have also consulted with the Chief Constable (CC) and have discussed in detail his plans for staffing levels, police services and future investment needs in agreeing the Force's budget for 2018/19 and in order to determine the police precept.
- 1.3 Funding for the police service was not mentioned in the 2017 Autumn Statement however the Minister for Policing and the Fire Service's letter and statement both state the Home Office's intention to offer greater certainty on plans for 2019/20. Their intention is to maintain a broadly flat settlement but this is dependent on progress against a number of efficiency milestones to be agreed in the New Year.
- 1.4 Last year, significant work was undertaken on reviewing the funding formula however, this work ceased on the announcement of a snap election and it is unlikely that this work will be revisited until the next spending review. Whilst certainty of future funding is very much welcomed, there will remain uncertainty until a new funding formula is introduced. The last (unimplemented) review of the funding formula (redistribution of policing funds between forces) saw Dyfed-Powys lose close to £8m in funding.
- 1.5 The medium term financial plan therefore incorporates a reduction of 4% in central grant from 2021/22 onwards to reflect a potential change in formula and the impact that it might have on Dyfed-Powys.
- 1.6 I am also very supportive of the service improvements that the Chief Constable is implementing. These will help deliver services in line with

the wishes of the public of Dyfed-Powys and also support the priorities that I set out in my Police and Crime Plan. Many of these improvements will deliver recommendations made by Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) and I'm pleased to report that the Force has been graded as "Good" in the most recent HMICRFS report on Legitimacy and Leadership. This is the first "Good" rating that the Force has received.

- 1.7 This report aims to provide Dyfed-Powys Police and Crime Panel Members with the information necessary to scrutinise my initial precept decision and the inherent budget position for 2018/19 upon which I have already consulted the public and the Chief Constable.
- 1.8 Appendix A contains the report of the Police and Crime Commissioner's Chief Finance Officer on reserves and budgetary risk.
- 1.9 Appendix B provides the medium term financial plan to 2023/24.

2. Funding – Provisional Settlement 2018/19

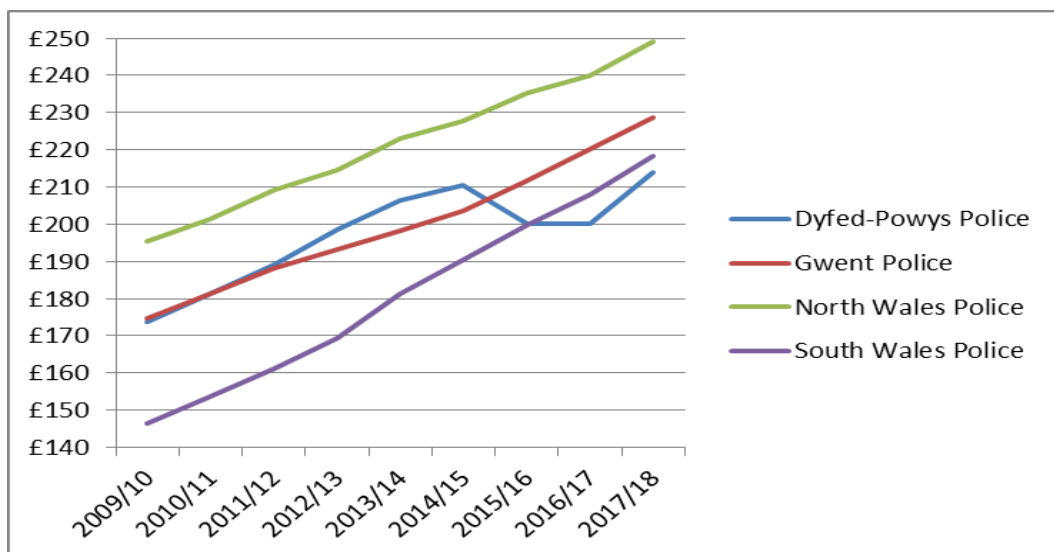
- 2.1 On the 19th December 2017, the provisional 2018/19 police finance settlement was announced in an oral statement by the Minister for Policing and the Fire Service, The Rt Hon Nick Hurd MP. This was followed by a written ministerial statement shortly after and the Welsh Government’s provisional 2018/19 settlement for Welsh PCCs.
- 2.2 The Minister’s statement announced:
- Flat cash grant funding (i.e. the same allocations as in 2017/18);
 - £450m additional funding for the service – this includes £130k additional reallocations, £147m which is predicated on PCCs applying a £12 precept increase, £50m additional Counter Terrorism funding and £123m of “new money”;
 - A one year settlement only but with the stated intention that the settlement for 2019/20 will also broadly be a cash flat settlement dependent on progress against efficiency milestones.
- 2.3 The settlement has resulted in an allocation of £49.313m of core grant in 2018/19, the same as the cash allocation in 2017/18.
- 2.4 Police Officer Pay – The Minister’s letter to PCCs and Chief Constables includes a reference to the police officer pay settlement. It is the Minister’s view that the funding he has announced together with procurement efficiencies as well as those identified in the HMICFRS efficiency report will enable PCCs to make appropriate provision for the likely cost increases next year within their financial plans. This includes both the remaining costs of the additional 1% non-consolidated element of the 2017 pay award as well as the likely costs of the 2018 pay award. The Minister goes on to say that it is for police leaders to make proposals in relation to the 2018 pay award, reflecting what is affordable and fair to officers and taxpayers.
- 2.5 Future Settlements – The Minister’s letter and statement both state the Home Office’s intention to offer greater certainty on plans for 2019/20. Their intention is to maintain a broadly flat settlement with the same precept flexibility but this is dependent on progress against a number of efficiency milestones to be agreed in the New Year. The police Formula review is unlikely to be revisited until the next spending review.
- 2.6 Reallocations – In 2018/19 the top-slices/reallocations total £945m, £133m higher than 2017/18 (£812m).

- 2.7 Police Transformation Fund – This was first set up in 2016/17 and was worth £76.4m. In 2017/18 that amount rose to £175m but included the innovation fund. In 2018/19 it had been expected that the value would have risen again to nearer £300m. However, the Minister’s announcement states that the transformation fund will remain the same, in cash terms, as 2017/18 at £175m and £130m will be set aside for digital technology and special grants. Future allocation from the Police Transformation Fund will be commissioned work rather than bids. Approximately £50m is already committed to previous bids spanning more than one year.
- 2.8 Emergency Service Network (ESN) – This is a nationally run programme to replace the Airwave radio communication system. The 2016/17 settlement is believed to have included the Police share of £1bn funding for ESN although it was not separately identifiable. Forces will continue to pay for Airwave until the transition to ESN has occurred. During the transition, and once it is in place, PCCs will then need to pay local ESN costs, including data and connection charges, devices and installation as well as control room upgrades. However, since 2016/17 the ESN project has fallen an estimated 15 months behind schedule. This delay means that forces may need to extend their Airwave contracts, which is likely to have associated costs, in addition to the delayed savings from ESN. The estimated cost of a 12 month delay to the service is approximately £400m across England and Wales. It is not yet clear how these additional costs will be met and by whom.
- 2.9 Counter Terrorism – Counter Terrorism funding is negotiated separately to the police settlement. The national Counter Terrorism funding has been announced and is set to increase by £50m which is a 7% increase on last year. It is not yet known whether this additional funding is revenue or capital, however, it is expected to be primarily distributed to Counter Terrorism Units.
- 2.10 Overall, the Police Capital Grants have reduced from £82m in 2016/17 to £77.2m in 2017/18 and to £75.2m in 2018/19. Police Capital grant allocations remain unchanged from 2017/18. Nationally, £1m and £13.1m have been earmarked for Special Grant Capital and Police Live Services, respectively. £15.2m is also available for the National Police Air Service. The 2018/19 Dyfed-Powys provisional capital allocation remains at £0.318m, the same as the allocation for 2017/18.
- 2.11 Victim’s funding comes from the Ministry of Justice (MoJ). In 2017/18 we received £605k of funding and the provisional settlement for 2018/19 is £600k.

3. Police Precept 2018/19

3.1 On 6th December 2017, I held a finance seminar and invited members of the Police and Crime Panel, Joint Audit Committee and Wales Audit Office to attend. The purpose of the event was to allow the force to present a summary of the operational environment that they work within and the impact that this has on their demand levels and therefore resource requirements for 2018/19 and beyond. The seminar also covered the steps taken so far in preparing the 2018/19 budget and the draft position, including budget assumptions, savings and investments was covered in the seminar.

3.2 I considered police council tax levels throughout Wales:



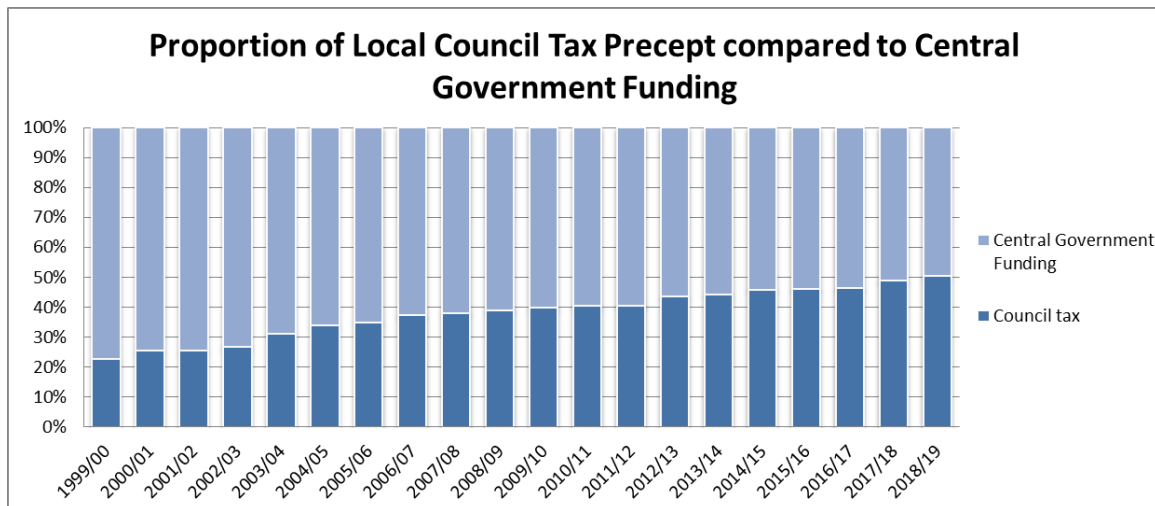
3.3 I have also consulted with the public on the level of the precept that I will set for 2018/19. The public consultation was run between 24th November and 15th December 2017 and 217 responses were received.

3.4 In response to the first question "In terms of your policing contribution, would you be prepared in 2018/19 to pay more / pay less or pay about the same as 2017/18", 51.6% of respondents indicated that they would be prepared to pay more, 28.4% responded that they would like to pay about the same as 2017/18 and 20.0% indicated that they would like to pay less.

3.5 In response to the second question "Taking into consideration your response to question 1, please tick next to your preferred change in police precept for 2018/19 (compared with 2017/18)", the preferred option chosen was a precept rise of 5%, followed by a precept rise of 1% and then a precept rise of 3%. Half of all respondents chose one of these three options.

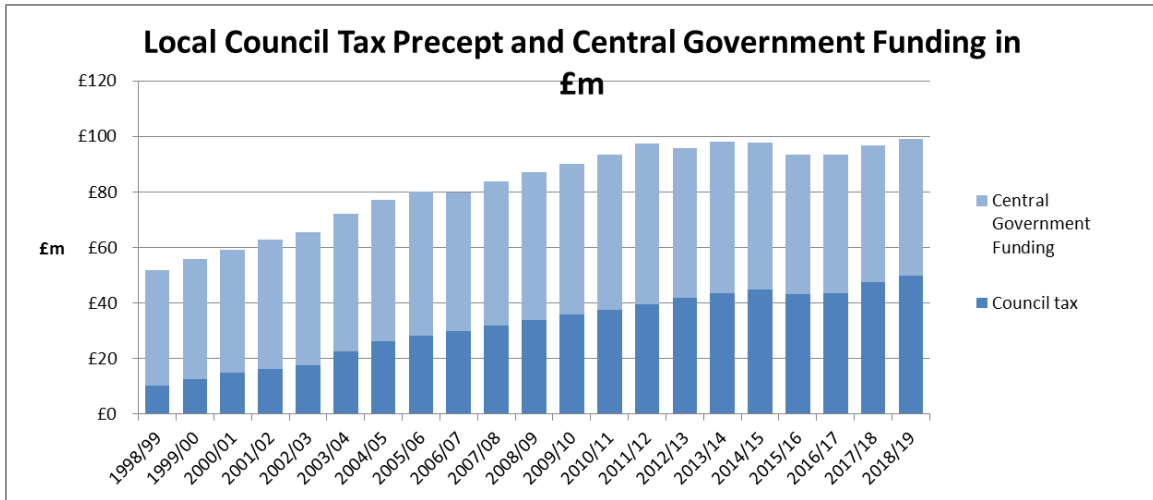
- 3.6 In response to the third question "If you are prepared to pay more, which areas of policing should receive more funding in 2018/19", 21% voted for neighbourhood policing, 12% chose protecting the vulnerable, 11% voted for child protection and a further 11% chose rural policing. These priorities are consistent with my Police and Crime Plan priorities published in March 2017.
- 3.7 In response to the fourth and final question "If you want to pay less, which areas of policing should receive less funding in 2018/19" 27% of respondents chose estates, 22% chose youth diversionary projects and 14% voted for road safety.
- 3.8 In deciding on a police precept for 2018/19, I have also considered the current financial position of the organisation and our future plans.
- 3.9 2017/18 has been a challenging year in terms of finances. Two significant unforeseeable events have occurred:
- Police Officers have received a 1% pay award plus an additional 1% non-consolidated pay award applicable from the 1st September 2017. The non-consolidated element had not been foreseen and will amount to approximately £320k in relation to Police Officers for the 2017/18 financial year. Negotiations are still ongoing in relation to police staff pay. Should they receive the same award, the non-consolidated element will cost approximately £120k to the organisation. At the time of writing this paper, it is assumed that a total of £448k will be drawn from reserves to cover this event;
 - The Force has had to deal with a significant and complex fire investigation at a remote property near Llangammarch Wells. Costs of £560k have already been committed to date in relation to this operation (Operation Heath). The operation is ongoing and therefore the final cost that is covered by a reserves transfer is likely to rise further before the end of the 2017/18 financial year.
- 3.10 Through discussions with the Chief Constable, I have agreed that the financial impact of both the non-consolidated element of the pay award and the cost of Operation Heath will be funded from the general reserve. Aside from these two issues, the Force is operating broadly in line with their budget in the current financial year.
- 3.11 The organisation has a reasonable level of reserves but also has significant future plans for some much needed investment in the estate and also further investment in technology. As finances become tighter and budgets are set with very little spare capacity to deal with unexpected events, I expect us to utilise the General Reserve more often. The investment in infrastructure and greater use of the General Reserve will result in the overall level of reserves reducing significantly over the medium term.

- 3.12 In addition, the capital grant available to me has reduced significantly over recent years and, at its current level of about £300k per annum, it is wholly insufficient to fund the necessary capital investment that I need to make. This puts further pressure on both revenue budgets and reserves. In order to ensure that I have the means to support future capital investment, I plan to make revenue contributions to capital from 2019/20 onwards.
- 3.13 There has been much discussion and significant work carried out nationally to review and create a new model to distribute funds across police forces in England and Wales. We now understand that a new formula will not be introduced until the next spending review. The last, unimplemented formula review saw us receive some £8m less in funding and, whilst we cannot be certain of the outcome of a future review, for planning purposes, I have built in a reduction of 4% in central grant from 2012/22 onwards to reflect the potential reduction in grant that might occur.
- 3.14 The medium term financial plan is discussed in more detail in Appendix B.
- 3.15 The following graph shows how the proportion of income that Dyfed Powys receives from central sources compared with local sources has changed over time:

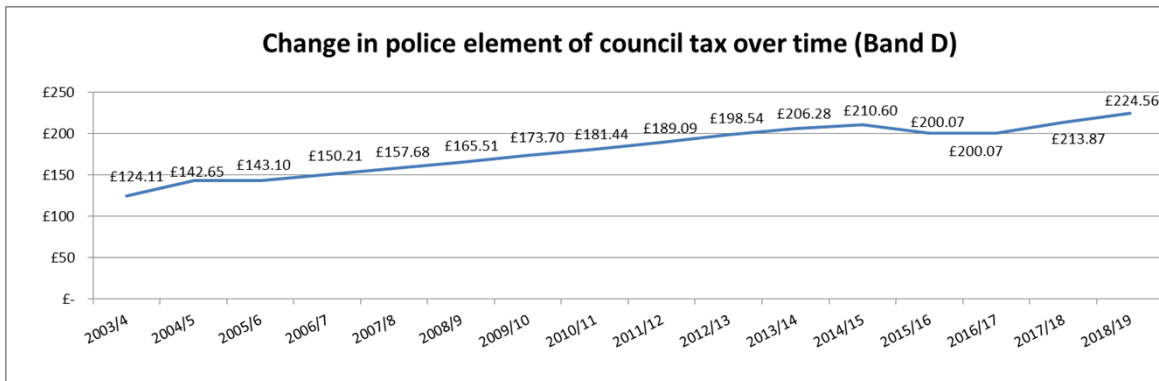


- 3.16 Historically, central funding provided the vast majority of Dyfed-Powys’ funding. However, the proportion received from central sources has slowly decreased over time and in 2018/19, for the first time, local funding (at £49.788m) will be greater than central funding (£49.303m).

3.17 The following graph shows (in £m) the amount of funding that Dyfed Powys has received from both local and central sources over time:



3.18 The following graph shows how the council tax precept has changed over time in Dyfed Powys:



3.19 The proposed increase in the council tax precept will result in an average Band D property paying £224.56 in 2018/19.

4. Draft Budget for 2018/19

- 4.1 The overall result of the provisional settlement and proposed precept is a total funding increase of £2.484m in 2018/19 compared with 2017/18 as shown in the table below.

Table 1: Total Funding for 2018/19 (Provisional)

Description	2017/18	2018/19	Change	
	£M	£M	£M	%
Core Police Grant	27.714	27.714	-0.000	-0.0
Add Rule 1 + Floor Funding	8.729	8.498	-0.231	-2.6
Welsh Government	12.870	13.101	+0.231	-1.8
Central Funding	49.313	49.313	-0.000	0.0
Council Tax Base (Band D)	221,177	221,708		
Council Tax at Band D (£)	213.87	224.56		
Precept	47.303	49.787	2.484	5.25
Total Funding	96.616	99.100	2.484	2.57

- 4.2 This has resulting in the following balanced budget being prepared for 2018/19:

Table 2: Draft Revenue Budget for 2018/19

	2017/18	2018/19
	£M	£M
OPCC and Commissioning	1.977	1.993
Estates	3.170	3.736
Force (net of reserve movements)	91.469	93.371
Total	96.616	99.100

- 4.3 Other than the Commissioner's Director of Estates role, the estates function that is responsible for the day to day running of the Commissioner's estate has previously formed part of the Force, coming under the direct control of the Chief Constable. After the budgets had been set last year, the estates function transferred to the Commissioner's office. For 2018/19, a small budget relating to premises costs still remains under the Force budget but the vast majority of costs relating to the estate now form part of the budget of the Commissioner.
- 4.4 A full breakdown of the proposed expenditure for 2018/19 (through to 2023/24) is provided in Appendix B.

- 4.5 In preparing the budget for 2018/19, the following inflationary factors were applied to the 2017/18 budget:

Table 3: Budget Assumptions for 2018/19 (compared with 2017/18)

Budget Assumptions (%)	2017/18	2018/19
Police Officers	1.00%	2.29% *
Police Staff	1.00%	2.29% *
Inflation	1.00%	2.50%
Premises Fuel	1.00%	2.50%
Vehicle Fuel	1.00%	2.50%
Grants	0.00%	0.00%
Income	1.00%	2.50%
Capital Financing	0.00%	0.00%
Pension	0.00%	3.00%

* The 2.29% inflation covers a 2% pay award for officers and staff from September 2018 and also funds half of the 1% non-consolidated September 2017 pay award beyond September 2018. Should the non-consolidated element continue, the remaining half will be funded through in-year efficiency savings.

- 4.6 In addition to inflationary pressures in 2018/19, the following additional cost pressures have been identified for 2018/19:
- Forensic medical contract – the existing contract needs to be re-tendered and, through work already carried out with potential bidders, we have identified that the cost of the new contract is likely to be £325k more expensive next year than the current provision;
 - Mobile data revenue licences – the previous contract for mobile data included a capital charge that covered licences, however, the new contract that is in place is different in its format and there is now a requirement to pay for licences as an annual recurring revenue cost. This increases revenue costs by £180k per annum;
 - Rates increases – Rates for buildings in the PCC’s estate increased by £270k in 2017/18. The rates figures were not available at the time the budget was set last year and therefore this increase was absorbed in-year through one-off savings, however, the increase is now budgeted for in 2018/19;

4.7 The Chief Constable, after an extensive period of discussion and consultation, approved the following growth bids amounting to £469k:

- Investigations – Further resource is required to effectively deal with investigations within the Force. This includes resource for the Digital Cyber Crime Unit, the Financial Crime Team and CID at a cost of £222k in 2018/19;
- Learning and Development – The College of Policing is introducing a new police qualification and there is a shift towards all police officers attaining a policing honours degree in the future. To achieve this new standard, more training will be delivered to those choosing to achieve their qualification whilst working as an apprentice for Dyfed-Powys Police. A budget of £48k has been introduced in 2018/19 to fund the necessary resources to support the introduction of the new apprenticeship scheme. In addition, £31k has been budgeted to fund a Health & Safety (H&S) trainer to carry out critical H&S training across the Force;
- Firearms – PCSOs are currently involved in carrying out checks to aid with the processing of firearm applications. In order to release PCSOs to focus on their frontline duties, approval has been granted to employ the equivalent of 3.3 FTE staff members to process firearm applications and renewals at a cost of £74k in 2018/19;
- Modern Apprentices – The chief officer team are supporting the employment of modern apprentices and plan to recruit five apprentices from July 2018. The cost in 2018/19 will be £44k;
- Vetting – the vetting department are currently working through a significant back-log of vetting renewals for serving police officers and staff. This has been highlighted as an area for improvement by internal audit report and by HMICFRS and, as a result, further resource has been allocated to this function. The cost for 2018/19 will be £25k;
- CCTV – a provision of £16k has been made towards the running costs of CCTV in 2018/19.

4.8 I have also chosen to support a custody triage project in Haverfordwest. This will run as a pilot for 12 months with its performance data analysed to determine whether there is merit in rolling it out across the whole of Dyfed-Powys. This triage is based on a model successfully introduced in Durham. I have allocated £100k to fund this pilot.

- 4.9 I also plan to commission further work in relation to youth offending and community safety and have also increased these budgets accordingly. These increases are partially funded by savings that I will make on existing commissioned services. In total, I plan to invest £139k more on commissioned services than in 2017/18 in support of the priorities that I set out in my Police and Crime Plan.
- 4.10 Day to day responsibility for the estate transferred to me during 2017/18. Having fully reviewed the budgets and financial out-turn of the estates function over the last three years, I believe that it is necessary to increase the estates budget to reflect the amount of work that needs to be carried out to effectively maintain the estate. In particular, I will be investing more to ensure that legislative compliance is achieved consistently across the whole estate and I plan to increase the maintenance regime in relation to critical infrastructure.
- 4.8 In addition to the investments above, the outline budget for 2018/19 includes annual recurring cost reductions of £1.925m within the force as summarised below:

Table 4: Cost Reduction Summary for 2018/19

		Expected Savings 2018/19
		£'000
Workforce	Workforce modernisation	-109
Workforce	Removal of temporary staff positions	-99
Workforce	Sergeant review	-55
Workforce	Reduction in director roles	-180
Pay/allowances	NI changes and allowance reductions	-125
Procurement	Savings through collaboration	-307
Collaboration	National Police Air Service charge reduction	-230
Estates	Student Accommodation	-111
ICT	Digital policing, fleet telematics, WAN	-210
Commercialisation	Income generation	-207
Other	Other	-292
		1,925

5. Reserves

5.1 The opening and closing position for reserves during 2017/18 is shown in the table below.

Table 5: Reserve Balances during 2017/18

	Balance as at 1 st April 2017	Net Movement in year	Balance as at 31 st March 2018
	Actual	Estimated	Estimated
	£M	£M	£M
Earmarked Revenue Reserves	6.672	-2.552	4.120
Capital Reserves	16.061	-4.408	11.653
General Reserve	4.500	-0.448	4.052
Total	27.233	-7.408	19.825

5.2 The table below provides detail on how our plans anticipate spending of reserves over the coming years.

Table 6: Use of Reserves

	18/19	19/20	20/21	21/22	22/23	23/24	Total
	£M	£M	£M	£M	£M	£M	£M
Use of Reserves							
Revenue Reserves (contribution to revenue budget)	2.240	1.042	0.450	0	0	0	3.732
Capital Reserves	7.556	3.218	0	0	0	0	10.774
Total use of Reserves	9.796	4.260	0.450	0	0	0	14.506
Balance at year end	10.028	5.768	5.318	5.318	5.318	5.318	

- 5.3 The contribution to revenue budget line in the table above appears as the result of the previous PCC's decision to reduce the council tax precept for 2015/16 by 5% and to use reserves to fund an element of the revenue budgets for 2015/16 to 2018/19. There is significant pressure on the 2018/19 revenue budget and therefore a decision has been made to draw the remaining reserve not just from 2018/19 but over the next 3 years with the last planned contribution from reserves in relation to this decision now to be made in 2020/21.
- 5.4 At the end of 2023/24, the general reserve is expected to remain at £4.052m with total reserves amounting to £5.318m.

6. Capital

- 6.1 Well maintained and managed assets play a vital role in the delivery of efficient policing services. Therefore it makes sense to plan how these assets will be maintained and managed. The draft capital programme for 2018/19 is shown below:

Table 7: Draft Capital Programme for 2018/19 to 2023/24

Capital Programme	18/19	19/20	20/21	21/22	22/23	23/24	Total
	£M	£M		£M			£M
Land and Buildings	5.684	4.650	3.350	2.350	0.550	0.350	16.934
Vehicles (Including Boat)	0.953	0.962	1.095	1.050	1.050	1.050	6.160
IT and Other Strategic Spending	3.260	2.343	2.193	2.191	1.406	1.666	13.059
Capital Expenditure	9.897	7.955	6.638	5.591	3.006	3.066	36.153
Grant Funding	-0.318	-0.318	-0.318	-0.318	-0.318	-0.318	-1.908
Borrowing	0	-3.881	-5.295	-3.748	-0.663	-0.223	-13.810
Capital Receipts	-2.000	-0.025	-0.025	-0.025	-0.025	-0.025	-2.125
NPAS Capital Credit	-0.023	0	0	0	0	0	-0.023
Contribution from Revenue Account	0	-0.513	-1.000	-1.500	-2.000	-2.500	-7.513
Capital Reserve	-7.556	-3.218	0	0	0	0	-10.774
Capital Financing	-9.897	-7.955	-6.638	-5.591	-3.006	-3.066	36.153

Appendix A – Report of the Chief Finance Officer

1. Balances, Provisions and Reserves

- 1.1 In accordance with the “Financial Management Code of Practice” (FMCoP) the PCC has considered the role of reserves when compiling the medium term financial plan and annual budget. The PCC holds the responsibility for ensuring the adequacy of reserves each year so that unexpected demand led pressures on the budget can be met without adverse impact on the achievement of the key priorities.
- 1.2 The FMCoP requires the PCC to establish a policy on reserves (including how they might be used by the Chief Constable) in consultation with the Chief Constable (CC). This Section of the report sets out the PCC’s decisions on reserves so that these can be communicated clearly to local taxpayers thereby promoting accountability.
- 1.3 Within the existing reserves policy and associated governance arrangements, the Chief Finance Officer is accountable for:
 - Ensuring that advice is provided on the levels of reserves and balances in line with good practice guidance;
 - To report at the time the budget is considered and the precept set, on the robustness of the budget estimates and the adequacy of financial reserves, as required by s25 of the Local Government Act 2003, and in line with CIPFA guidance.
- 1.4 There are also a range of safeguards in place that militate against the PCC over-committing financially. These include:
 - The balanced budget requirement;
 - Chief finance officers’ Local Government Finance Act 1988 Section 114 powers which requires the Chief Finance Officer to report to the PCC if there is or is likely to be unlawful expenditure or an unbalanced budget; and
 - The external auditor’s responsibility to review and report on financial standing includes a review of the level of reserves taking into account their knowledge of the organisations performance over a period of time. However, it is not the responsibility of auditors to prescribe the optimum or minimum level of reserves for individual organisations.

2. Statement on Reserves

The level of general reserve and any movements on the fund

- 2.1 Legislation and other guidance require that a general reserve is maintained. Whilst CIPFA does not stipulate a minimum or optimal level of general reserve, its general guidance is to establish a reserve representing *“resources set aside for purposes such as general contingencies and cash flow management.”*
- 2.2 CIPFA’s “Guidance Note on Local Authority Reserves and Balances” states that a General Reserve is required to act as *“ a working balance to help cushion the impact of uneven cash flows and avoid unnecessary temporary borrowing – this forms part of general reserves”*. A General Reserve is also required to act as *“a contingency to cushion the impact of unexpected events or emergencies – this also forms part of general reserves.”*
- 2.3 Maintaining a General Reserve ensures compliance with the Local Government Finance Act 1992 for Local Authorities to *“have regard to the level of reserves needed for meeting estimated future expenditure when calculating the budget requirement.”*
- 2.4 The PCC’s policy on reserves states that *“Setting the level of earmarked and general reserves is just one of several related decisions in the formulation of the Medium Term financial Plan (MTFP) and the budget for a particular year. Account should be taken of the key financial assumptions underpinning the budget alongside a consideration of the organisation’s financial management arrangements.”*
- 2.5 For the last few years the general reserve has remained at £4.5m however, now that the central settlement appears to be a two year settlement and the introduction of a new funding formula has been delayed until the next spending review, the level of the general reserve has been reduced to reflect the slightly lower risk now being faced by the organisation. The general reserve for 2018/19 will be £4.052m which equates to 4.1% of the 2018/19 net revenue budget. The following three factors have been considered in determining the appropriate level of general reserve:

A. Overall financial position and adequacy of financial control

- 2.6 In setting the level of the general reserve it is important to bear in mind Dyfed Powys Police's overall financial position and the adequacy of financial controls in operation. The overall financial position has been considered by the PCC as part of the budget process and, whilst secure, is keenly affected by the threat of future government funding reductions which must be borne in mind.
- 2.7 It is also important to remember the context of the Medium Term Financial Strategy (MTFS) so that the PCC continues to comply with CIPFA's "Guidance Note on Local Authority Reserves and Balances" which suggests that "*Advice should be given on the adequacy of reserves over the lifetime of the medium term financial plan*".

B. Risk exposure and risk assessment

- 2.8 Formulation of reserve levels must be considered in the context of risk if we are to comply with CIPFA's guidelines which state that "*in order to assess the adequacy of unallocated general reserves...take account of the strategic, operational and financial risks facing the authority.*"
- 2.9 Whilst risk exposure and mitigation of that risk may not necessarily drive a material increase in spending, it will influence the level of general reserves year by year.
- 2.10 Four key risks are currently relevant to the level of general reserves now and in the future, which are outlined below.
- Economic instability – the risk that worsening economic conditions, real terms reductions in levels of government grant and the increased resource requirements will have a significant effect on already stretched financial resources. This will result in a restriction on operational activity and developments over the next four years and beyond, for example, curbing the ability to offer the level of community policing that the public is expecting unless a bigger draw on reserves is authorised;
 - External Risks – such as Brexit and global financial markets have been taken into account in setting reserves;
 - Operational major incidents and nationally and locally managed capital schemes – the likelihood and impact of a major incident that could occur within the Force area and risks attached to significant capital schemes has been considered in determining an appropriate level of reserves;
 - Council Tax – keeping council tax under control remains a priority for the Government.

C. Public Opinion

- 2.11 The public's acceptance of the precept is partly reliant on the understanding that the precept is spent on policing and that only a reasonable and prudent amount of any over-funding is being stored away as a general reserve. Conversely, when unforeseen expenditure arises, it is likely that the public would expect that the PCC would have sufficient resources to cover the expense without recourse to overspend.

The adequacy of the general reserves and an estimate of provisions in respect of the forthcoming financial year and the PCC's and CC's medium term financial strategy

- 2.12 Based on the above it is suggested that the level of general reserve is reduced to £4.052m which represents 4.1% of the proposed 2018/19 net revenue budget. It is suggested that this balance is retained at this level until there is greater certainty as to the timing and impact of a formula change and other financial pressures in future years.

The annual review of earmarked reserves including estimates of the year end balances

- 2.13 Earmarked reserves are held as a means of building up funds to meet known or predicted requirements. The main earmarked revenue reserves held by the PCC have been subject to review as part of the 2018/19 budget setting process.
- 2.14 At the beginning of 2017/18, earmarked revenue reserves amounted to £6.671m and the balance at the end of the financial year is expected to be about £4.120m. The year-end balance reflects the position after the PCC uses £2.552m of revenue reserves as a contribution towards the revenue budget. During the 2017/18 budget setting process, it was planned that £1.991m would be drawn from reserves and, in addition, a further £0.561 is now predicted to be drawn to fund the ongoing operation into the fire at Llangammarch Wells (Operation Heath).
- 2.15 Capital reserves (including capital receipts reserve and unapplied capital grants) at the beginning of 2017/18 stood at £16.129m.
- 2.16 Our current draft capital programme requires total funding of £36.153m over six years with £9.897m being spent in 2018/19. For the current capital programme to be fully financed over the next six year, the whole of the capital reserve will be depleted by the end of 2019/20. In

addition, it is foreseen that external borrowing of £13.811m will be needed over the same period. The majority of this borrowing will fund the building of a new custody facility for Carmarthenshire and provide a solution to the ageing police facility in Brecon. The cost of these two capital projects are currently expected to be in the region of £13m.

Jayne Woods – PCC’s Chief Finance Officer

3. Budgetary Risk

- 3.1 Section 25 of the Local Government Act 2003 requires that the Chief Finance Officer reports to the PCC, at the time the budget is being set, on the risks and uncertainties that might require more to be spent on the service than planned. Allowance is made for these risks by:
- making prudent allowance in the estimates; and in addition
 - ensuring that there are adequate reserves to draw on if the service estimates turn out to be insufficient.
- 3.2 It is important that the PCC takes responsibility for ensuring that budgetary risk has been minimised when the budget is set. The level of budgetary risk must be formally considered by the PCC informed by the advice and judgement of his Chief Finance Officer.
- 3.3 The proposed budget for 2018/19 reflects the identified and quantifiable risks. However it has not been possible to incorporate the following risks:
- Amendments to the final government grant notification from the provisional figures included in this report or for future years;
 - Unforeseeable changes in government policy;
 - Impact of pension scheme reviews on employer contribution rates.
- 3.4 To enable the PCC to reach his decision, his Chief Finance Officer has performed a risk assessment of material items of revenue and capital budgets which is included in the following pages. The risk analysis has been performed on the various budget headings and assessed based on the percentage of the net revenue budget and known factors which could influence levels of actual expenditure or income.

Table 8: Risk Assessment of Material Budgets

Budget area	% of net costs	Risk level	Identified Risk	Mitigating factor
Police Officer Salary Costs	54%	High	<p>Overtime incurred on major incidents/operations/investigations is not controlled and monitored and therefore exceeds the budget.</p> <p>Allowances paid for bonus payments, etc could exceed budget.</p> <p>The number of officers in post increases above the approved funded establishment.</p> <p>Future pay awards and the continuation (or otherwise) of the 1% non-consolidated 2017 award are uncertain.</p>	<p>Finance representation on gold groups and other operational investigation groups now occurs as a matter of course. This enables overtime and other costs to be closely monitored and reported to each meeting.</p> <p>The establishment is monitored continually as part of budgetary control process. A Budget Monitoring Procedure is in place with the budget being reported regularly to Chief Officer Group.</p> <p>HR has a recruitment plan for the year ahead based on the projected number of police officer retirements, leavers and transferees. The required intake of probationers are planned and allocated accordingly.</p> <p>In year financial performance is discussed regularly by the PCC and CC at Policing Board and within dedicated Finance Seminars. Financial matters are also covered at the Police Accountability Board, the Joint Assets Board and Finance and by the Procurement Group.</p>

Budget area		% of net costs	Risk level	Identified Risk	Mitigating factor
Police Staff Salary Costs (including PCSO's)		27%	High	<p>The number of staff in post increases above the approved funded establishment.</p> <p>Projects requiring staff involvement out of normal working hours are accurately costed for additional costs such as overtime etc.</p> <p>The 2017/18 pay award has not yet been agreed and significant certainty surrounds this and future pay awards.</p>	<p>The establishment is monitored continually as part of budgetary control process. A Gateway process is being established to monitor and control the establishment on a strategic basis. A Budget Control Procedure is in place.</p> <p>Professional payroll and human resources staff will be engaged in establishing staff entitlement for additional hours.</p> <p>In year financial performance is discussed regularly by the PCC and CC at Policing Board and within dedicated Finance Seminars. Financial matters are also covered at the Police Accountability Board, the Joint Assets Board and Finance and by the Procurement Group.</p>
Police Officer Pensions		12.5%	Medium	<p>There is a risk of future increased contributions that we must bear. Also, changes in the way certain elements such as injury payments are treated pose a risk.</p>	<p>Linked to police officer salary costs above.</p> <p>Ability to amend recruitment profiles during the year.</p>

Budget area	% of net costs	Risk level	Identified Risk	Mitigating factor
Indirect Staff Costs	0.9%	Medium	<p>These might increase above budget.</p> <p>Uncertainty exists around the new police recruitment process linked with the Police Education Qualification Framework (PEQF) requirement from March 2019.</p>	<p>Training budgets have been set to reflect operationally critical requirements. Budgets are monitored on a monthly basis and a Training Prioritisation Group considers training priorities before training is delivered.</p> <p>The PCC and CC discuss and monitor PEQF and training requirements at Policing Board.</p>
Premises Costs	3%	Medium	<p>Further investment may be needed on premises in the future if we are to avoid a further large capital programme to bring buildings back to an acceptable and safe working environment for staff and officers.</p> <p>Fluctuations in electricity and gas prices may continue as contracts are renegotiated.</p>	<p>The capital programme is considered as part of Medium Term Financial Strategy and annual budget setting process.</p> <p>Procurement involves the finance department in discussions regarding contracts.</p> <p>Robust budget monitoring procedures are in place and adhered to.</p> <p>The Estates Group that brings together key staff within the PCC's office and from the Force meet monthly to discuss estates matters including finances. These are also discussed at the Joint Assets Board that is regularly chaired by the PCC.</p>

Budget area	% of net costs	Risk level	Identified Risk	Mitigating factor
Transport Costs	2%	Medium	<p>An increase in the fleet size could occur without an adequate increase in running costs.</p> <p>The vote to leave Europe may lead to increased fuel costs in the future.</p>	<p>The capital programme is considered as part of Medium Term Financial Strategy and annual budget setting process.</p> <p>The Strategic Vehicle Group meets to discuss the vehicle fleet – group is chaired by the Director of Finance.</p> <p>Fuel prices are monitored and their impact regularly assessed through the robust budget monitoring procedures that are in place.</p> <p>Telematics data is allowing the Force to monitor vehicle usage and optimise the size of the fleet.</p> <p>The Joint Assets Board receives a monthly update on matters relating to the fleet including vehicle and fuel usage.</p>

Budget area	% of net costs	Risk level	Identified Risk	Mitigating factor
Supplies and Services and Commissioning	10%	Medium	Non purchase orders could result in over spends against the budget.	<p>Purchase orders are processed with a built in budget check for high value items.</p> <p>The Procurement Department ensure that the procurement of goods and services are made in accordance with Financial Regulations and Procedures.</p> <p>Robust budget monitoring procedures are in place and adhered to.</p> <p>PCC's commissioned services are authorised by the Director of Commissioning.</p>
Agency & Contracted Services	2%	Low	Not material	Not material
Capital Financing	0.2%	Low	Not material	Not material

Budget area	% of net costs	Risk level	Identified Risk	Mitigating factor
Specific Grant	-7%	High	Grants should be utilised in accordance with the terms and conditions of grant. Grant providers may cease payments of grant with minimal notice.	A grant register records all grants due. Posts funded by grants should be recruited on a temporary basis for the duration of the grant. All terms of grant are authorised by the Chief Financial Officer. All Establishment Amendment forms are authorised by the Director of Finance and Head of Human Resources. PCC Commissioned services are authorised by the Director of Commissioning after consultation with the Chief Finance Officer.
Other Income	-6%	Low	Not material	Not material
Use of Reserves	-2%	Medium	Reserves should not be utilised to fund recurring expenditure. Unexpected demand led pressures on budgets can be met without an adverse impact.	The Force has no operational Reserves other than limited virement opportunities. Regular monitoring of the financial position occurs through the forces' Chief Officer Group (COG).

Budget area	% of net costs	Risk level	Identified Risk	Mitigating factor
Capital	N/A	High	The size, high cost and complexity of capital projects increases the risk of exceeding budgets, time overruns and not achieving the objectives of the original business case.	The capital programme is approved and monitored by the PCC and discussed at monthly Joint Assets Board meetings. Capital investment is also discussed at dedicated Finance Seminars led by the PCC. Chief Officers receive regular reports and monitor progress with capital projects at COG. Governance arrangements are in place covering all major projects for the force.

Jayne Woods – PCC’s Chief Finance Officer

Appendix B – Medium Term Financial Plan

1. Future Funding

- 1.1 Considerable uncertainty has existed over future financial settlements for some time. The Home Secretary's letter written on the day of the 2015 Spending Review stated that the settlement for policing, including funding for counter terrorism, will be reduced by 1.3% in real terms over four years. Taking into account local income, the settlement will protect police spending in real terms over the Spending Review period. This news was better than expected as previously, non-protected departments were expected to see reductions in the region of 27% over three years.
- 1.2 However, in December 2016, the Minister for Policing and the Fire Service announced a flat rate reduction in grant funding of 1.4% in cash terms for all forces for 2017/18. This provisional settlement was slightly worse than predicted as an average increase in the council tax bases had been estimated by the Home Office before calculating the resulting decrease in funding.
- 1.3 The settlement for 2018/19 was announced on the 19th December 2017 by the Rt Hon Nick Hurd MP. We were allocated a flat cash grant (i.e. the same allocations as in 2017/18). In addition, the Minister announced that we would receive a broadly flat cash settlement for 2019/20 also depending on progress on efficiency milestones to be agreed in the New Year.
- 1.4 Last year, year on year reductions of 1.4% in central grant had been modelled and used as the most likely scenario (this matched the cash decrease received in 2017/18 compared with 2016/17). However, given the provisional settlement for 2018/19 and announcement in relation to 2019/20, cash flat settlements have now been forecast up to and including 2020/21.
- 1.5 It is likely that a new funding formula will now not be introduced until the next spending review. The impact of the last (unimplemented) review was a £7.9m loss in grant to Dyfed-Powys. Therefore, with this in mind, the medium term financial plan also incorporates a reduction of 4% in central grant from 2021/22 onwards.

1.6 The current medium term funding position is shown below:

Table 9: Total Funding for 2018/19 to 2023/24

	18/19	19/20	20/21	21/22	22/23	23/24
	£M	£M	£M	£M	£M	£M
Central Grants	49.313	49.313	49.313	47.340	45.446	43.629
Council Tax Precept	49.788	52.695	55.773	59.030	62.477	66.126
Total Funding	99.100	102.008	105.085	106.370	107.923	109.754
Change against prior year (£M)	+2.484	+2.908	+3.077	+1.285	+1.553	+1.831
% Change	+2.57%	+2.93%	+3.02%	+1.22%	+1.46%	+1.70%

1.7 The detailed calculations supporting the figures in the table above are included in the penultimate table below.

2. Unavoidable Cost Pressures

2.1 It is expected over the period that pay and price inflation will exert an upward pressure on the costs of providing policing services over the period and the following assumptions have been made in relation to these:

Table 10: Inflation Assumptions for 2018/19 to 2023/24

Budget Assumptions (%)	18/19	19/20	20/21	21/22	22/23	23/24
Police Officers	2.29%	2.20%	2.00%	2.00%	2.00%	2.00%
Police Staff	2.29%	2.20%	2.00%	2.00%	2.00%	2.00%
Inflation	2.50%	2.00%	2.00%	2.00%	2.00%	2.00%
Premises Fuel	2.50%	2.00%	2.00%	2.00%	2.00%	2.00%
Vehicle Fuel	2.50%	2.00%	2.00%	2.00%	2.00%	2.00%
Grants	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Income	2.50%	2.00%	2.00%	2.00%	2.00%	2.00%
Capital Financing	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Pension	3.00%	2.00%	2.00%	2.00%	2.00%	2.00%

- 2.2 In addition to these increases in base costs, a savings plan has been developed that is due to deliver savings amounting to £5.080m over the next six years. These savings are detailed in the table below:

Table 11: Cost Reduction Summary for 2018/19 to 2023/24

Cost Reductions	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	Total
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Workforce modernisation	-109	-100	-100	-100	-100	-100	-609
Removal of temporary staff positions	-99	-167	0	0	0	0	-266
Sergeant review	-55	0	0	0	0	0	-55
Reduction in director roles	-180	0	0	0	0	0	-180
NI changes and allowance reductions	-125	-82	-52	-54	-70	-70	-453
Procurement Savings	-307	-200	-200	-200	-200	-200	-1,307
National Police Air Service charge reduction	-230	0	0	0	0	0	-230
Student Accommodation	-111	0	0	0	0	0	-111
Digital policing, fleet telematics, WAN	-210	-215	-215	-325	-175	-175	-1,315
Income generation	-207	0	0	0	0	0	-207
Estates	0	-250	-75	0	0	0	-325
Other	-292	0	+270	0	0	0	-22
	-1,925	-1,014	-372	-679	-545	-545	5,080

- 2.3 The impact of applying the funding assumptions, upward cost pressures and identified savings are summarised below. Above and beyond the identified savings, there remains a savings gap from 2019/20 onwards:

Table 12: Savings gap for 2018/19 to 2023/24

	18/19	19/20	20/21	21/22	22/23	23/24
	£M	£M	£M	£M	£M	£M
Net Costs of Policing	99.100	102.806	106.450	109.508	112.316	115.134
Central Funding and Local Precept	-99.100	-102.008	-105.085	-106.370	-107.923	-109.754
Total savings gap (cumulative)	0	0.798	1.365	3.139	4.393	5.380

3. Conclusion and Further Work required

- 3.1 Despite the future uncertainty of funding it is prudent for plans to be developed to meet a reduction in funding in future years. This work is underway.
- 3.2 Whilst the impact of different funding scenarios can be calculated relatively easily, the Chief Constable is currently working out the detail of the operating models that will be implemented should these various scenarios occur. Should a new funding formula result in a significant reduction in the level of central funding received, this would have a significant impact on police services with some very difficult decisions having to be made.
- 3.3 Work is currently being undertaken on an all-Wales basis to assess the level of potential savings that could be delivered through collaboration. This work is in its infancy but should begin to identify and deliver savings over the next 12 months.
- 3.4 Further discussions about the future will take place during 2018/19 to ensure that the organisation continues to work more efficiently whilst providing effective policing services to the public.

Table 13: High Level Financial Model for 2017/18 to 2023/24

High Level Financial Model 2017/18 to 2023/24

	Baseline	Assumptions						Projected Financing Available					
	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Central Grants		DRAFT	EST	EST	EST	EST	EST						
Allocation of Police Core Settlement	-27,714	0.0%	0.0%	0.0%	-4.0%	-4.0%	-4.0%	-27,714	-27,714	-27,714	-26,605	-25,541	-24,520
Floor Funding	-8,729	-2.6%	0.0%	0.0%	-4.0%	-4.0%	-4.0%	-8,498	-8,498	-8,498	-8,158	-7,832	-7,518
Revenue Support Grant	-3,935	8.3%	0.0%	0.0%	-4.0%	-4.0%	-4.0%	-4,261	-4,261	-4,261	-4,091	-3,927	-3,770
National Non Domestic Rates	-8,935	-1.1%	0.0%	0.0%	-4.0%	-4.0%	-4.0%	-8,840	-8,840	-8,840	-8,486	-8,147	-7,821
	-49,313							-49,313	-49,313	-49,313	-47,340	-45,447	-43,629
	-1.4%							0.0%	0.0%	0.0%	-4.0%	-4.0%	-4.0%
Council Tax Precept													
Base	221,176.14	0.24%	0.80%	0.80%	0.80%	0.80%	0.80%	221,708	223,482	225,270	227,072	228,889	230,720
Rate at Band D	213.87	5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	224.56	235.79	247.58	260	273	287
Projected Precept	-47,303							-49,787	-52,695	-55,772	-59,029	-62,477	-66,125
Total Financing	-96,616							-99,100	-102,008	-105,085	-106,370	-107,924	-109,754
								2.6%	2.9%	3.0%	1.2%	1.5%	1.7%
<i>% Funded by Council Tax</i>	49%							50%	52%	53%	55%	58%	60%

Taxbase	Taxbase at Band D		
	2017/18	2018/19	Change
Carmarthenshire	71,598.56	72,153.24	0.77%
Ceredigion	31,893.64	31,683.05	-0.66%
Pembrokeshire	55,919.65	56,103.15	0.33%
Powys	61,764.29	61,768.85	0.01%
	221,176.14	221,708.29	0.24%

Collection	Collection		
	2017/18	2018/19	Change
	97.50%	97.50%	0.00%
	98.50%	98.50%	0.00%
	98.00%	98.00%	0.00%
	98.50%	98.50%	0.00%

Table 14: Revenue Account for 2017/18 to 2023/24

	Allocated Budget	Proposed Budget	Financial Outlook				
	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Budget for OPCC and Commissioning							
Staff Costs	695	685	700	714	728	743	758
OPCC Non-pay	336	336	343	350	357	364	371
Research and Community Projects	153	0	0	0	0	0	0
Commissioning Staff	83	95	97	99	101	103	105
Commissioning Non-pay	710	877	895	912	931	949	968
Estates Staff	575	720	736	751	766	781	796
Estates Non-pay	2,595	3,016	2,833	2,825	2,893	2,963	3,036
Total OPCC, Commissioning and Estates	5,147	5,729	5,604	5,651	5,776	5,903	6,034
Budget for Chief Constable and Staff under Direction and Control of Chief Constable							
Employees							
Police Officers	52,211	53,346	54,264	55,688	56,881	58,287	59,710
Police Staff	21,341	21,910	22,621	23,236	23,862	24,500	25,150
PCSO's	4,811	4,920	5,028	5,129	5,232	5,336	5,443
Police Pensions (net)	12,062	12,404	12,674	12,928	13,186	13,450	13,719
Indirect Staff Costs	744	845	862	879	897	915	933
Total Employee Costs	91,169	93,423	95,450	97,859	100,058	102,487	104,954
Running Expenses							
Premises Costs	301	309	315	321	328	334	341
Transport Costs	1,870	1,865	1,862	1,858	1,896	1,933	1,972
Supplies & Services	9,137	9,455	9,628	9,439	9,092	8,891	8,687
Agency & Contracted Services	2,103	2,022	2,063	2,104	2,146	2,189	2,233
Total Running Expenses	13,411	13,651	13,868	13,722	13,461	13,348	13,232
Capital Financing Costs	378	236	858	1,754	2,458	2,983	3,483
Total Expenditure	104,958	107,310	110,176	113,335	115,976	118,818	121,670
Financed By:							
Income							
Specific Grants	-5,858	-5,920	-5,972	-6,026	-6,081	-6,136	-6,193
Other Income	-5,640	-5,740	-5,919	-6,020	-6,124	-6,229	-6,337
Total Income	-11,498	-11,659	-11,891	-12,046	-12,205	-12,366	-12,530
Net Costs - Force	93,460	95,651	98,284	101,289	103,772	106,452	109,140
<i>% Change</i>		2.3%	2.8%	3.1%	2.5%	2.6%	2.5%
Contribution From Reserves							
Use of / Contribution to Reserves	-1,991	-2,279	-1,081	-489	-39	-39	-39
	-1,991	-2,279	-1,081	-489	-39	-39	-39
Net Costs - Force	91,468	93,371	97,203	100,799	103,733	106,413	109,100
Total Costs for OPCC and Force	96,616	99,100	102,806	106,450	109,508	112,316	115,134
Net Cost of Policing To be	96,616	99,100	102,806	106,450	109,508	112,316	115,134

Table 14 continued:

Grants and Precepts		-1.40%	0.0%	0.0%	0.0%	-4.0%	-4.0%	-4.0%
16	Police Grant	-27,724	-27,724	-27,724	-27,724	-26,615	-25,550	-24,528
	Floor Funding	-8,874	-8,874	-8,874	-8,874	-8,519	-8,178	-7,851
17	NNDR	-8,161	-8,161	-8,161	-8,161	-7,835	-7,521	-7,221
18	RSG	-4,554	-4,554	-4,554	-4,554	-4,371	-4,197	-4,029
Total External Support		-49,313	-49,313	-49,313	-49,313	-47,340	-45,446	-43,629
19	Precepts on Billing Authorities	-47,303	-49,788	-52,695	-55,773	-59,030	-62,477	-66,126
TOTAL RESOURCES		-96,616	-99,100	-102,008	-105,085	-106,370	-107,923	-109,754
	Deficit / Unidentified Savings	-0	0	799	1,365	3,138	4,393	5,380
Taxbase		221,177	221,708	223,482	225,270	227,072	228,889	230,720
COUNCIL TAX LEVEL		£ 213.87	£ 224.56	£ 235.79	£ 247.58	£ 259.96	£ 272.96	£ 286.61
Council Tax Increase		6.9%	5.0%	5.0%	5.0%	5.0%	5.0%	5.0%
Taxbase @ Band D		2017/18	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24
	Carmarthenshire	71,599	72,153	72,730	73,312	73,899	74,490	75,086
	Ceredigion	31,894	31,683	31,937	32,192	32,450	32,709	32,971
	Pembrokeshire	55,921	56,103	56,552	57,004	57,460	57,920	58,383
	Powys	61,764	61,769	62,263	62,761	63,263	63,769	64,279
	Taxbase	221,177	221,708	223,482	225,270	227,072	228,889	230,720
		2.1%	0.24%	0.80%	0.80%	0.80%	0.80%	0.80%

Mae'r dudalen hon yn wag yn fwriadol

PANEL HEDDLU A THROSEDDU DYFED-POWYS 26/01/18

PENDERFYNIADAU A WNAED GAN Y COMISIYNYDD

Yr argymhellion/penderfyniadau allweddol y mae eu hangen:
Ystyried y penderfyniadau a wnaed gan y Comisiynydd a gwneud y fath adroddiad neu argymhellion ag y gwêl y Panel yn briodol.

Rhesymau:

Mae dyletswydd statudol ar y Panel i wneud hyn.

Awdur yr Adroddiad:

Robert Edgecombe

Swydd:

Rheolwr Gwasanaethau
Cyfreithiol

Rhif Ffôn:

01267 224018

Cyfeiriad e-bost:

rjedgeco@carmarthenshire.gov.uk

EXECUTIVE SUMMARY
DYFED – POWYS POLICE AND CRIME PANEL
26/01/18

DECISIONS TAKEN BY THE COMMISSIONER

Section 28(6) of the Police Reform and Social Responsibility Act 2011 requires the Panel to review or scrutinise decisions made and actions taken by the Police and Crime Commissioner in connection with the discharge of his functions and make reports and recommendations to the Commissioner in relation to the discharge of those functions.

Any such reports or recommendations must be published by the Panel.

DETAILED REPORT ATTACHED?

YES

Section 100D Local Government Act, 1972 – Access to Information

List of Background Papers used in the preparation of this report:

THESE ARE DETAILED BELOW

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Host Authority File	LS-0511/7	County Hall, Carmarthen



EICH CYNGOR arleinamdani
www.sirgar.llyw.cymru

YOUR COUNCIL doitonline
www.carmarthenshire.gov.wales

Decisions made by the Commissioner (including those made at Policing Board) 7th November 2017 – 16th January 2018

Title & Summary	Date
<p>Donation to Kidwelly Community Hub</p> <p>The Commissioner approved a donation of £100 to Kidwelly Community Hub following on from the PCC's visit. The PCC decided to fund the project via the Police Property Fund budget.</p>	Nov 7
<p>Women's Pathfinder IOM Cymru Business Case 2018-22</p> <p>The Women's Pathfinder central team have been developing a business case during 2017/18 for the future progression of the Women's Pathfinder work. The latest iteration proposes the Police and Crime Commissioner for Dyfed-Powys formally agrees a contribution within an annual funding envelope of between £133,658 and £153,037, equating to a total commitment over the 4 year business case of between £543,633 and £612,150.</p> <p>Having reviewed in detail the approach taken by Durham Constabulary, the Commissioner has committed to a pilot of the wider custody triage approach in Dyfed-Powys from April 2018 (see decision of 11th October 2017).</p> <p>The Commissioner does not commit to funding the continuation of the Women's Pathfinder business case but engages in continued dialogue with the IOM Cymru team to review progress against the programmes of work and ensure any future opportunities for alignment are maximised.</p>	Dec 4
<p>Sale of 11 Stokes Avenue, Haverfordwest to Pembrokeshire County Council</p> <p>The Commissioner approved the sale of a redundant police property leased since October 1998 to Pembrokeshire County Council. The area Superintendent and the current Assistant Chief Constable have confirmed that this property is surplus to requirements and the Estates Project Board formally agreed its disposal at their meeting on 7th June 2017.</p>	Nov 17

Pembrokeshire County Council has a requirement to purchase the property and convert it to Disability Living Accommodation. A commercial property consultant was tasked with carrying out a realistic valuation and a purchase price of £80,000 was agreed with Pembrokeshire County Council.

Quality Assurance Panel Expansion

Nov 21

The Commissioner approved the decision to expand the Quality Assurance Panel with a view to hosting more frequent meetings and the development of ad hoc exercises in the future to further support his scrutiny activity.

Capping of Police Staff Pay

Nov 21

The Commissioner decided that there should be no capping of a maximum Police staff pay and that any decisions in relation to grading should be based on the Police Staff Job Evaluation scheme. No records could be found of a capping decision which was believed to have been introduced by the previous Commissioner.

Multi-Functional Devices Contract

Dec 5

The Commissioner agreed to award the contract for the supply and maintenance of Multi-Functional Devices to Konica Minolta Ltd.

Trent System Support Contract

Dec 5

The Commissioner agreed to award the contract for the Trent System Support to Midland HR.

Extension of Forensic Medical Services Contract

Dec 12

The Commissioner suspended the initial joint tender exercise for forensic medical services that was carried out during the autumn of 2017. This was due to one of the bidders stating their intention to take legal action after North Wales chose to pull out of the process and to not award at the end of the tender exercise. The current provision for forensic medical services is due to cease on the 28th of February 2018, however, it is anticipated that a further four months will be needed to carry out a further tender exercise.

As such the Commissioner agreed to award an additional four month extension from the 1st of March 2018 to the current provider, CRG, at a total cost of £388, 945.44

Refurbishment of HQ Accommodation Block

Jan 12

A case was presented to the Commissioner in respect of the need for onsite provision of accommodation for staff attending training/conferences. Costing of a brand new building has been deemed to be outside current budgetary constraints and so the old Accommodation Block was identified as a source of fulfilling this need. This facility is in need of refurbishment and quotes obtained for this work estimate costs in the region of £99,000. It is estimated that the payback period for this investment will be 12 months.

Disposal of properties at Llanfair Caereinion, St Clears, Neyland and Felinfoel

Jan 12

The Commissioner agreed to a private treaty sale process for five listed properties with support from BP2 Chartered Surveyors and Carreg Law Solicitors. Each bid will be reviewed and assessed on its financial offer. All properties will be offered to Local Authorities prior to going to the open market. The sites listed are Llanfair Caereinion, Knighton, Felinfoel, St Clears and Neyland.

The Commissioner approved the sale to the highest scoring bid proposal sold via a Private Treaty. A private treaty sale involved the sale of tangible property between two parties that agree to terms before the sale completes. The proposed purchaser and financial values will be formally documented for approval by the Commissioner prior to the sale being offered or completed.

Public Service Bureau to transfer to the ownership of the Chief Constable

Jan 12

The Commissioner agreed to the transfer of the Public Service Bureau to the sole responsibility of the Chief Constable with effect from 1st April 2018.

The rationale for this is borne out of the impending changes to police complaint handling as a result of the Policing and Crime Act 2017. It is proposed the decision will ensure that complainant's journey begins with a service recovery team housed within the PSD. Natural escalation of complaints can also be dealt with by the Department, enabling police to rectify in the first instance public concern and dissatisfaction. Responsibility and remit is clearly defined. The Commissioner will be able to discharge a fully independent approach to appeals when received. Additionally, he can develop a robust scrutiny and performance management arrangement. It is suggested that such a model should provide complainants with the best possible service.

PANEL HEDDLU A THROSEDDU DYFED-POWYS 26/01/18

CWYN YN ERBYN COMISIYNYDD YR HEDDLU A THROSEDDU

Yr argymhellion / penderfyniadau allweddol sydd eu hangen:
Nodi'r gŵyn ond peidio â chymryd camau pellach mewn perthynas â'r gŵyn.

Y Rhesymau:

Mae'r gŵyn yn camddefnyddio'r broses gŵynion.

Awdur yr Adroddiad:

Robert Edgecombe

Swydd:

Rheolwr y Gwasanaethau
Cyfreithiol

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EXECUTIVE SUMMARY
DYFED – POWYS POLICE AND CRIME PANEL
26/01/18

**COMPLAINT AGAINST THE POLICE AND CRIME
 COMMISSIONER**

On the 14th November 2017 the Panel received a complaint against the Police and Crime Commissioner from a Carmarthenshire resident ‘JS’.
 The complaint was recorded in the following terms in accordance with the requirements of Part 2 of the Elected Local Policing Bodies (Complaints and Misconduct) Regulations 2012 (‘the 2012 Regulations’):

“That the Police and Crime Commissioner has failed to perform his statutory duties to investigate a complaint made to him about the Chief Constable and hold the Chief Constable to account for the exercise of functions of persons under his direction and control”

Enquiries were made with the Office of the Police and Crime Commissioner which established the following;

1. That ‘JS’ had made a complaint to the Police and Crime Commissioner regarding the Chief Constable
2. That the Police and Crime Commissioner had declined to record that complaint and given reasons for his decision
3. That ‘JS’ had exercised his right of appeal against that decision to the Independent Police Complaints Commission (IPCC)
4. That the IPCC had upheld the Commissioner’s decision not to record the complaint.

The Police and Crime Panel has no power to ‘investigate’ complaints nor is it a venue of appeal against decisions of the Commissioner.

Having considered the relevant facts of the complaint the Panel Chair recommends that;

1. This is not a matter that is suitable for consideration under the informal resolution procedures in Part 4 of the 2012 Regulations
2. That the Panel take no further action in relation to the complaint on the grounds specified in Regulation 15(3)(e) of the 2012 regulations, namely that it is an abuse of the complaints process as the complaint has already been considered by the IPCC.

DETAILED REPORT ATTACHED?	NO	
Section 100D Local Government Act, 1972 – Access to Information		
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THESE ARE DETAILED BELOW		
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Host authority file	LS-0511/20	County Hall, Carmarthen